Targeted consultation on integration of EU capital markets – Part 2

Fields marked with * are mandatory.

For technical reasons, the questionnaire has been divided into 2 parts.

This is part 2

Part 1 on **simplification and burden reduction, trading, and post-trading** is available here:

Respond to part 1

Also note that the **question numbering might differ compared to the original pdf version** of the consultation document published on 15 April.

Introduction

Implementation of the <u>savings and investments union (SIU) strategy</u>, as presented in the Commission Communication of 19 March 2025, is a top priority of the Commission. The <u>SIU</u> will be a key enabler of wider efforts to boost competitiveness in the EU economy by improving the way the EU financial system mobilises savings for productive investment, thereby creating more and better financial opportunities for citizens and businesses.

The development and integration of EU capital markets should be a market-driven process, but various barriers to that market-driven process must first be removed. Despite the harmonisation of regulatory frameworks and the existence of financial services passports, the persistent fragmentation due to these barriers is limiting the potential benefits of the EU's single market. Financial-market participants cannot fully benefit from scale economies and improved operational efficiency, or are not adequately incentivised to facilitate cross-border investments, raising the costs and restricting the choice of financial services available to businesses and citizens. By delivering better and cheaper financial services, the SIU will be a key element in boosting economic competitiveness.

More integrated and modernised EU capital markets should also allow us to explore and benefit from technological developments and innovation. The use of newer generation technologies such as distributed ledger

technology, tokenisation of financial instruments, will allow us to empower our capital markets and equip them for the opportunities and challenges ahead.

The Communication on the SIU announced legislative proposals in the fourth quarter of 2025 to remove barriers to cross-border trading and post-trading, cross-border distribution of investment funds and cross-border operations of asset managers. This reflects President von der Leyen's mission letter to Commissioner Albuquerque, which includes the task to "*explore further measures to [...] promote scaling up of investment funds, and remove barriers to the consolidation of stock exchanges and post-trading infrastructure*". To this end, the Commission has already launched external studies to identify barriers affecting the consolidation of trading and post-trading infrastructures and the scaling up of investment funds in the EU. These barriers include those of an economic, legal (at national and EU level), technological, behavioural and operational nature.

Divergences in supervisory practices can also act as a specific barrier to capital-market integration, as financial-market participants operating across borders must manage different requirements across the single market. Accordingly, any strategy to integrate EU capital markets naturally leads to the need for more efficient and harmonised supervision. The aforementioned studies also seek to identify barriers to integration that are linked to supervision and the Commission will propose legislative measures in the fourth quarter of 2025 to strengthen supervisory convergence and to transfer certain supervisory tasks for capital markets to the EU level.

As part of implementing the SIU strategy, this targeted consultation seeks stakeholders' feedback on several issues and possible measures, legislative or non-legislative on 2 main areas:

- barriers in general to the integration and modernisation of trading and post-trading infrastructures, the distribution of funds across the EU and efficient cross-border operations of asset management
- and barriers specifically linked to supervision

In line with the <u>simplification communication</u>, simplification will underpin all efforts to implement the SIU strategy and respondents are invited to indicate any areas in which regulatory simplification would be appropriate.

As a swift action is required under the savings and investments union strategy to untap EU enormous potential and give it the means to secure its economic future, this consultation must be completed within eight weeks. It is acknowledged that this consultation is extensive and to the extent that not all questions will be relevant to all stakeholders, respondents are invited to reply only to those questions that are most relevant to them.

Responding to this consultation

In this targeted consultation, the Commission is interested in the views of a wide range of stakeholders. Contributions are particularly sought from financial institutions and other markets participants, national supervisors, national ministries, the ESAs, EU institutions, non-governmental organisations, think tanks, consumers, users of financial services and academics. Market participants include operators and users of trading and post-trading infrastructures in the EU, notably trading venues, broker-dealers, issuers, institutional and retail investors, clearing counterparties (CCPs), central securities depositaries, trade repositories, other financial market infrastructure operators, asset managers, investment funds, regardless of where they are domiciled or where they have established their principal place of business.

This consultation should be seen as a distinct exercise from any targeted queries received by relevant stakeholders in relation to the currently ongoing external studies to identify barriers affecting the consolidation of trading and post-trading infrastructures and the scaling up of investment funds in the EU.

Responses to this consultation are expected to be most useful where issues raised in response to the questions are supported with a clear and detailed narrative, evidenced by data (where possible), concrete examples, legal references and qualitative evidence, and accompanied by specific suggestions for solutions to address them in the Regulation.

Urgent action is required to address persistent fragmentation that limits the benefits to be gained from the EU's single market and contribute to secure EU's prosperity and economic strength. All interested stakeholders are invited to reply by 10 June 2025 at the latest to the online questionnaires below.

Please note that to ensure a fair and transparent consultation process only responses received through the online questionnaires will be taken into account and included in the report summarising responses.

Recognising the comprehensive nature of this consultation, it has been decided to divide it into six key topics: simplification, trading, post trading, horizontal barriers to trading and post-trading, asset management and funds and supervision. This approach aims to streamline the response process and ensure each aspect is thoroughly addressed, thereby making it more manageable for respondents to engage with and contribute their insights effectively. By organising the consultation in this manner, the aim is to encourage detailed and focused feedback on each specific area, ultimately leading to a more robust and inclusive dialogue.

Please note: In order to ensure a fair and transparent consultation process only responses received through our online questionnaire will be taken into account and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-markets-integration-supervision@ec.europa.eu</u>.

More information on

- this consultation
- the consultation document
- savings and investments union
- the protection of personal data regime for this consultation

About you

- *Language of my contribution
 - Bulgarian
 - Croatian
 - Czech
 - Danish
 - Dutch
 - English
 - Estonian
 - Finnish
 - French
 - German

- Greek
- Hungarian
- Irish
- Italian
- Latvian
- Lithuanian
- Maltese
- Polish
- Portuguese
- Romanian
- Slovak
- Slovenian
- Spanish
- Swedish
- *I am giving my contribution as
 - Academic/research institution
 - Business association
 - Company/business
 - Consumer organisation
 - EU citizen
 - Environmental organisation
 - Non-EU citizen
 - Non-governmental organisation (NGO)
 - Public authority
 - Trade union
 - Other

* First name

Lara

*Surname

Shevchenko

* Email (this won't be published)

*Organisation name

255 character(s) maximum

FIA European Principal Traders Association

*Organisation size

- Micro (1 to 9 employees)
- Small (10 to 49 employees)
- Medium (50 to 249 employees)
- Large (250 or more)

Transparency register number

255 character(s) maximum

Check if your organisation is on the <u>transparency register</u>. It's a voluntary database for organisations seeking to influence EU decision-making.

629345120630-12

*Country of origin

Please add your country of origin, or that of your organisation.

Afghanistan	Djibouti	Libya	Saint Martin
Åland Islands	Dominica	Liechtenstein	Saint Pierre and
			Miquelon
Albania	Dominican	Lithuania	Saint Vincent
	Republic		and the
			Grenadines
Algeria	Ecuador	Luxembourg	Samoa
American Samoa	Egypt	Macau	San Marino
Andorra	El Salvador	Madagascar	São Tomé and
			Príncipe
Angola	Equatorial Guine	a [©] Malawi	Saudi Arabia
Anguilla	Eritrea	Malaysia	Senegal
Antarctica	Estonia	Maldives	Serbia
	LSIONA	Maiures	Serbia
Antigua and	Eswatini	Mali	 Seychelles
Antigua and			

Armenia	Falkland Islands	Marshall Islands	Singapore
Aruba	Faroe Islands	Martinique	Sint Maarten
Australia	Fiji	Mauritania	Slovakia
Austria	Finland	Mauritius	Slovenia
Azerbaijan	France	Mayotte	Solomon Islands
Bahamas	French Guiana	Mexico	Somalia
Bahrain	French Polynesia	a [©] Micronesia	South Africa
Bangladesh	French Southern	Moldova	South Georgia
	and Antarctic		and the South
	Lands		Sandwich
			Islands
Barbados	Gabon	Monaco	South Korea
Belarus	Georgia	Mongolia	South Sudan
Belgium	Germany	Montenegro	Spain
Belize	Ghana	Montserrat	Sri Lanka
Benin	Gibraltar	Morocco	Sudan
Bermuda	Greece	Mozambique	Suriname
Bhutan	Greenland	Myanmar/Burma	Svalbard and
			Jan Mayen
Bolivia	Grenada	Namibia	Sweden
Bonaire Saint	Guadeloupe	Nauru	Switzerland
Eustatius and			
Saba			
Bosnia and	Guam	Nepal	Syria
Herzegovina		•	
Botswana	Guatemala	Netherlands	Taiwan
Bouvet Island	Guernsey	New Caledonia	Tajikistan
Brazil	Guinea	New Zealand	Tanzania
British Indian	Guinea-Bissau	Nicaragua	Thailand
Ocean Territory			
British Virgin	Guyana	Niger	The Gambia
Islands		A 1 A 1 A 1	—
Brunei	Haiti	Nigeria	Timor-Leste
Bulgaria	Heard Island and MaDanald Island		Togo
	McDonald Island	S	

Durilian Free		
Burkina Faso	Honduras	Norfolk Island Tokelau
Burundi	Hong Kong	Northern Tonga
		Mariana Islands
Cambodia	Hungary	North Korea Trinidad and Tabaara
		Tobago
Cameroon	Iceland	North Macedonia Tunisia
Canada	India	Norway Turkey
Cape Verde	Indonesia	Oman Turkmenistan
Cayman Islands	Iran	Pakistan Turks and
		Caicos Islands
Central African	Iraq	Palau Tuvalu
Republic		
Chad	Ireland	Palestine Uganda
Chile	Isle of Man	Panama Ukraine
China	Israel	Papua New United Arab
_	_	Guinea Emirates
Christmas Island	Italy	Paraguay Onited Kingdom
Clipperton	Jamaica	Peru Vnited States
Cocos (Keeling)	Japan	Philippines United States
Islands		Minor Outlying
		Islands
Colombia	Jersey	Pitcairn Islands Uruguay
Comoros	Jordan	Poland Os Virgin Islands
Congo	Kazakhstan	Portugal Uzbekistan
Cook Islands	Kenya	Puerto Rico Vanuatu
Costa Rica	Kiribati	Qatar Vatican City
Côte d'Ivoire	Kosovo	Réunion Venezuela
Croatia	Kuwait	Romania Vietnam
Cuba	Kyrgyzstan	Russia Wallis and
	, .,	Futuna
Curaçao	Laos	Rwanda Western Sahara
Cyprus	Latvia	Saint Barthélemy Semen
Czechia	Lebanon	Saint Helena Zambia
		Ascension and
		Tristan da Cunha

- Lesotho ۲ Democratic Republic of the
- Saint Kitts and Nevis
 - Zimbabwe

Congo Denmark Liberia

Saint Lucia

- * Field of activity or sector (if applicable)
 - Auditing
 - Central bank
 - Central Counterparty (CCP)
 - Central Securities Depository (CSD)
 - Clearing house
 - Credit institution
 - Credit rating agency
 - Energy trading company (non-financial)
 - European supervisory authority
 - Insurance
 - Investment firm
 - Investment management (e.g. hedge funds, private equity funds, venture) capital funds, money market funds, securities)
 - Market infrastructure operation (except CCPs, CSDs, stock exchanges)
 - Member State Authority other than a national supervisory authority
 - Multilateral development bank
 - National supervisory authority
 - Organisation representing European consumers' interests
 - Organisation representing European retail investors' interests
 - Pension provision
 - Public authority
 - Publicly guaranteed undertaking
 - Settlement agent
 - Stock exchange
 - System operator
 - Technology company
 - Other
 - Not applicable

The Commission will publish all contributions to this targeted consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. Fo r the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') is always published. Your e-mail address will never be published. Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

*Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous

Only the organisation type is published: The type of respondent that you responded to this consultation as, your field of activity and your contribution will be published as received. The name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

Select the topics

To the extent that not all questions will be relevant to all stakeholders, respondents are invited to reply only to those questions that are most relevant to them within the questionnaires they have chosen to respond to.

Choose the section(s) you want to respond to:

Please select as many answers as you like

4. Horizontal barriers to trading and post-trading infrastructures

- 5. Asset management and funds
- V

6. Supervision 7. Horizontal questions on the supervisory framework

For technical reasons, the questionnaire has been divided into 2 parts.

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4. Horizontal barriers to trading and post-trading infrastructures

This section seeks feedback on horizontal barriers to trading and post-trading infrastructures in four main areas:

- EPTF (European Post Trade Forum)
- cross-border operational synergies between entities
- issuance
- and innovation

Respondents are asked to provide concrete examples to support answers provided, and, where possible, quantitative and qualitative information.

4.1. EPTF barriers

Question 1. How do you assess the continuing importance and the urgency of their resolution of the barriers identified by the <u>EPTF report</u> and those put on <u>EPTF watchlist</u> (WL) in 2017?

a) Fragmented corporate actions and general meeting processes (EPTF 1)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier a)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier a):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

b) Lack of convergence and harmonisation in information messaging standards (EPTF 2)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier b)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier b):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

c) Lack of harmonisation and standardisation of ETF processes (EPTF 3)

- High urgency
- Medium urgency

- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier c)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier c):

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

d) Inconsistent application of asset segregation rules for securities accounts (EPTF 4)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier d)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier d):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

e) Lack of harmonisation of registration rules and shareholder identification processes (EPTF 5)

High urgency

- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier e)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier e):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe resolution of the barriers identified by the EPTF report in 2017 is a fundamentally important step in addressing problems with post-trade fragmentation in EU capital markets. Therefore, we recommend these be resolved as soon as possible. The EPTF report is comprehensive and thorough in its analysis and recommendations thus laying substantial foundations on which to base future work. It is not necessary to engage in a wholesale reassessment given this work has already been performed. Thus, in order to move forward with greater EU capital markets integration, we urge the Commission to act upon these as soon as possible.

As a matter of priority, attention should be paid to those barriers concerning a lack of harmonisation of rules concerning registration and shareholder identification processes,) and legal uncertainty as to ownership rights in book entry securities and third-party effects of assignment of claims. However, it is evident that while there is a critical path and a number of interdependencies in addressing these barriers, steps to advance their resolution can be taken in parallel. We urge the Commission to consider in further detail (in conjunction with industry) how to progress as soon as possible.

f) Complexity of post-trade reporting structure (EPTF 6)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier f)?

- Yes
- ۲

Don't know / no opinion / not applicable

Please explain your answers on barrier f):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

g) Unresolved issues regarding reference data and standardised identifier (EPTF 7 (formerly Giovannini Barriers 8 and 9, redefined and combined)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier g)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier g):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

h) Uncertainty as to the legal soundness of risk mitigation techniques used by intermediaries and of CCPs' default management procedures (EPTF 8) (formerly Giovannini Barrier 14)

- High urgency
- Medium urgency
- Low urgency

- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier h)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier h):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

i) Deficiencies in the protection of client assets as a result of the fragmented EU legal framework for book entry securities (EPTF 9) (formerly Giovannini Barrier 13)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier i)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier i):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

j) Shortcomings of EU rules on finality (EPTF 10)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier j)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier j):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

k) Legal uncertainty as to ownership rights in book entry securities and thirdparty effects of assignment of claims (EPTF 11) (formerly Giovannini Barrier 15)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier k)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier k):

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

I) Inefficient withholding tax collection procedures (the lack of a relief-atsource system) (EPTF 12)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier I)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier I):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

m) National restrictions on the activity of primary dealers and market makers (WL1)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier m)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier m):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

n) Obstacles to DvP settlement in foreign currencies at CSDs (WL2)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier n)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier n):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

o) WL3: Issues regarding intraday credit to support settlement (WL3)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier o)?

Yes

No

Don't know / no opinion / not applicable

Please explain your answers on barrier o):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

p) Insufficient collateral mobility (WL4)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier p)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier p):

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

q) Non-harmonised procedures to collect transaction taxes (WL5)

- High urgency
- Medium urgency
- Low urgency
- No longer relevant
- Don't know / no opinion / not applicable

Do you agree with EPTF recommendations for barrier q)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answers on barrier q):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

4.2. Leveraging cross-border operational synergies between entities (outsourcing, treatment of group structures)

Question 2. Do you believe that the current regulatory and supervisory set-up as regards outsourcing is adequate, and captures the risks linked to outsourcing appropriately?

- 1 Inadequate
- 2 Rather inadequate
- 3 Neutral
- 4 Rather adequate
- 5 Adequate
- Don't know / no opinion / not applicable

Question 3. In case of groups that include trading and/or post-trading infrastructures, does the legislative framework adequately cater for intragroup synergies, notably by way of outsourcing?

- 1 Inadequate
- 2 Rather inadequate
- 3 Neutral
- 4 Rather adequate
- 5 Adequate
- Don't know / no opinion / not applicable

Question 4. What are the main barriers to consolidation at group level of CSDs' functions:

Please select as many answers as you like

- legal barriers in the CSDR
- legal barriers in other EU legislative acts
- legal barrier (incl. fiscal, tax-related regulatory requirements) in national law
- supervisory barriers
- technical/operational barriers
- market practice
- other barriers

Question 5. Are there barriers to **consolidation due to the structure of the regulatory reporting** mandated in the CSDR?

- Yes
- No
- Don't know / no opinion / not applicable

Question 6. Are there barriers to **consolidation due to the organisational requirements** (e.g. on outsourcing) mandated in the CSDR?

- Yes
- No
- Don't know / no opinion / not applicable

Question 7. Are there obstacles to consolidation related to the current CSD supervisory and oversight framework?

- Yes
- No
- Don't know / no opinion / not applicable

4.3. Issuance

Question 8. Please describe the steps and how long it takes to issue securities (and, if applicable other financial instruments) in your Member State, indicating which steps could work better, in particular if undertaken

cross-border (i.e. CSD and/or trading venue is in another Member State):

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 9. What are the main barriers to the smooth functioning of processes related to pre-issuance and issuance in an integrated EU market?

Please select as many answers as you like

- legal barriers in the CSDR
- supervisory practice
- differing or lack of data exchange standards (exchange of non-machine readable data
- market practice
- differences in national requirements
- technical/technological aspects
- other barriers

Question 10. Are there barriers relating to the **settlement period of primary market operations**?

- Yes
- No
- Don't know / no opinion / not applicable

Question 11. Are there barriers related to ISIN allocation, or relating to the

length of ISIN allocation processes?

Yes

- No
- Don't know / no opinion / not applicable

Question 12. Should the attribution of ISIN be further regulated, e.g. introduction of a 'reasonable commercial basis' clause, or the prohibition of entities active in closely linked activities (e.g. settlement-related activities) from performing tasks as national numbering agencies?

Yes

- No
- Don't know / no opinion / not applicable

Please explain your answer to question 12:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 13. Should measures be taken to create more competition in the area of ISIN attribution?

- Yes
- No
- Don't know / no opinion / not applicable

Question 14. Are there barriers related to the **lack of a harmonised approach** for investor identification and classification?

- Yes
- No
- Don't know / no opinion / not applicable

Question 15. Are there barriers related to the lack of automation and straightthrough processing along the issuance value chain?

Yes

No

Don't know / no opinion / not applicable

Question 16. Are there barriers related to the **exchange of data between the stakeholders** involved in the issuance?

Yes

- No
- Don't know / no opinion / not applicable

Question 17. Are there any **other barriers** related to issuance which are not mentioned above?

Yes

- No
- Don't know / no opinion / not applicable

Question 18. What is your assessment of the current procedures for issuing debt or equity instrument in the EU, in particular for the first time?

- 1 Very complex
- 2 Rather complex
- 3 Neutral
- 4 Rather straightforward
- 5 Very straightforward
- Don't know / no opinion / not applicable

Please explain the reasoning for your answer to question 18, and point to the main difficulties you might have identified, if any:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 19. In particular, what is your assessment of the level of competition in the area of underwriting, and of the level of fees for such services?

Do you perceive that they can be a significant barrier for those issuers considering issuing financial instruments (debt or equity)?

- Yes
- No
- Don't know / no opinion / not applicable

Question 20. What is the level of transparency of fees structures in the area of underwriting satisfactory?

- 1 Very unsatisfactory
- 2 Rather unsatisfactory
- 3 Neutral
- 4 Rather satisfactory
- 5 Very satisfactory
- Don't know / no opinion / not applicable

Question 21. Would a front-to-end pan European platform as proposed by the ECB in 2019 (European Distribution of Debt Instruments (EDDI) initiative) solve the barriers and obstacles identified in the previous questions?

- Yes
- No
- Don't know / no opinion / not applicable

Question 22. Are you satisfied with the current level of digitalisation of the bookbuilding process?

- Yes
- No
- Don't know / no opinion / not applicable

Question 23. Do you believe that the DLTPR limit on the value of financial instruments traded or recorded by a DLT market infrastructure should be increased?

- Yes
- No
- Don't know / no opinion / not applicable

Question 24. Do you believe that the scope of assets eligible within the DLTPR should be extended?

- Yes
- No
- Don't know / no opinion / not applicable

Question 25. Do you believe that the DLTPR should be extended to cover other types of systems, such as clearing systems?

- Yes
- No
- Don't know / no opinion / not applicable

4.4. Innovation – DLT Pilot Regime (DLTPR) and asset tokenisation

Question 26. Should the DLT trading and settlement system (DLT TSS), allowing for trading and settlement activities within a single entity, become embedded into the regular framework (CSDR, MIFID)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 26, noting in particular the risks and the benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 27. What other changes to the DLTPR are needed to ensure that it remains a framework that is fit for the purpose of allowing new entrants and established financial companies to deploy pioneering innovation with DLT in the EU, while also ensuring appropriate risk mitigation?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 28. What type of below-specified changes to the DLTPR would improve business certainty and planning for businesses that are considering to join the DLTPR?

	1 (not important)	2 (rather not important)	3 (neutral)	4 (rather important)	5 (very important)	Don't know - No opinion - Not applicable
a) remove the references in the DLTPR to the limited duration of licenses	0	0	0	0	0	0
b) size-proportional requirements within the DLTPR, whereby the greater the size of the business of the DLTPR participant (e.g. measured in terms of volume of transactions traded/settled), the greater the compliance obligations	0	0	0	0	0	0
c) clearer regulatory pathways to 'graduate' into the 'regular' CSDR framework	0	0	O	O	0	0
d) other	0	0	0	0	0	O

Please explain your answer to question 28, indicating, where possible, examples from other jurisdictions that can serve as a model:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 29. Does the DLTPR create a sufficiently clear and flexible framework for the use of EMTs as a settlement asset, bearing in mind the overarching need to ensure high level of safety for cash settlement in DLT market infrastructures?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 29:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 30. Do you think that in addition to, or instead of the current derogations-based approach (allowing switching off of certain MIFID and CSDR provisions), the DLTPR should take a principles-based approach whereby high-level provisions govern trading and settlement services, with the purported aim of creating more flexibility for deploying innovative DLT-based projects?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 30:

Question 30.1 What would be the advantages and disadvantages of such an approach and how can the disadvantages be mitigated?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 30.2 Please provide examples of principles-based standards or regulation (EU or non-EU), in the financial or non-financial domain, that may serve as a useful model or inspiration for a principles-based DLTPR, and why you think these examples are insightful:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 31. Do you believe that DLT is a useful technology to support trading services in financial instruments?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 31:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 32. Do you believe there are regulatory barriers beyond those addressed by the DLTPR that may hinder or prevent DLT-based provision of trading services in financial instruments?

- Yes
- No
- Don't know / no opinion / not applicable

Question 33. For a financial entity using DLT to deploy its services, the distributed ledger is often an external platform on which services are run, and this platform may have a very distributed governance structure.

What are the benefits and risks of deploying financial services, including post-trading services, on distributed ledgers external to the financial service provider, and therefore outside its direct control?

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 34. How should the regulatory perimeter between a technological service provider and a financial service provider, especially a CSD, be drawn in the above described DLT context?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 35. The Commission recently published a <u>study on the use</u> of <u>permissionless blockchains for enhancing financial services</u>, which set out operational robustness criteria for assessing permissionless blockchains.

Do you believe that beyond the <u>Digital Operational Resilience Act (DORA)</u>, additional legislative or non-legislative action is needed to ensure appropriate mitigation of risk stemming from decentralised IT systems such as permissionless blockchains?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 35:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 36. Basel prudential standards on crypto exposures applicable to credit institutions assign group 2 status to tokenised assets, including tokenised financial instruments, that are issued and recorded on permissionless distributed ledgers. The transitional prudential treatment of exposures to tokenised assets in the Capital Requirements Regulation currently applicable does not make a distinction based on the type of underlying distributed ledger.

Do you believe that prudential rules should differentiate between permissioned and permissionless distributed ledgers?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 36:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 37. Do you believe that risks from permissionless blockchains, in particular operational risks and other risks set out in the BIS Working paper on novel risks, mitigants and uncertainties with permissionless distributed ledger technologies, can be mitigated?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 37:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 38. Asset tokenisation concerns the use of new technologies, such as distributed ledger technology (DLT), to issue or represent assets in digital forms known as tokens.

	1 (not important)	2 (rather not important)	3 (neutral)	4 (rather important)	5 (very important)	Don't know - No opinion - Not applicable
a) Member State securities and corporate law	0	0	0	0	0	0
b) Member State laws other than securities and corporate law	۲	۲	۲	0	0	۲
c) EU laws that relate to trading and post-trading	۲	۲	۲	0	0	۲
d) EU laws other than laws that relate to trading and post-trading	0	0	0	0	0	0

Where do you see most barriers to asset tokenisation in Europe?

Please explain your answer to question 38, pointing to concrete examples in areas beyond the SFD, FCD and CSDR:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 39. Should public policy intervene to support interoperability between non-DLT systems and DLT systems?

- Yes
- No
- Don't know / no opinion / not applicable

Question 40. Should public policy intervene to support interoperability between distributed ledgers?

- Yes
- No
- Don't know / no opinion / not applicable

Question 41. Lack of standardisation acts as a hindrance to interoperability. This is especially the case with a relatively new technology such as DLT.

	1 (not important)	2 (rather not important)	3 (neutral)	4 (rather important)	5 (very important)	Don't know - No opinion - Not applicable
a) Business standards applicable to digital assets (for example data taxonomy to describe digital assets)	0	0	0	0	0	0
b) Technical standards applicable to digital assets and smart contract-based applications	0	0	0	0	O	0
c) Technical standards applicable to links (bridges) between DLTs	0	0	0	0	0	0
d) Other	0	0	O	0	O	0

Where is the greatest need for standardisation in the area of DLT?

Please explain your answer to question 41:

5000 character(s) maximum

Question 42. Given how you foresee DLT-based financial market infrastructure to develop, what do you think is the best way of providing interoperability between distributed ledgers?

	1 (not important)	2 (rather not important)	3 (neutral)	4 (rather important)	5 (very important)	Don't know - No opinion - Not applicable
a) regulated financial entities, such as a CSD, that are present on multiple ledgers, acting as a distributed ledger hub for clients	0	0	0	©	0	0
b) pure technology companies that focus on sending messages securely across distributed ledgers for clients that are regulated financial companies	0	0	0	0	0	0
c) regulated financial entities that focus on sending messages securely across distributed ledgers for clients that are regulated financial companies	0	0	0	0	0	0
d) some other model	0	0	0	0	0	O

Please explain your answer to question 42:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6. Supervision

This section covers the <u>European Supervisory Authorities (ESAs</u>) with a special focus on the <u>European Securities and</u> <u>Markets Authority (ESMA)</u>. It is divided into three parts:

- The first part focuses on the effectiveness of the current framework
- The second part goes into more detail regarding the specific sectors, i.e. <u>central counterparties (CCPs)</u>, <u>central securities depositories (CSDs)</u>, trading venues, asset managers, and cryptos assets service providers
- The last part covers four horizontal areas: the governance framework for new direct supervisory mandates, supervisory convergence, data and funding

Respondents are invited to provide concrete examples to support their responses, and, where possible, include quantitative and qualitative input.

6.1. Effectiveness of the current framework

Question 1. How effective are current EU supervisory arrangements in achieving the objectives or performing the tasks below?

	1 (least effective)	2 (rather not effective)	3 (neutral)	4 (rather effective)	5 (most effective)	Don't know - No opinion - Not applicable
Contributing to financial stability	0	0	0	۲	0	0
The functioning of the internal market	0	۲	0	0	0	0
The integrity, transparency, efficiency and orderly functioning of financial markets	0	0	۲	0	0	0
The enforcement of EU rules	۲	0	0	0	0	۲
The prevention of regulatory arbitrage and promotion of equal conditions of competition	0	۲	0	0	0	0
Supervisory convergence across the internal market	0	۲	۲	۲	0	۲
Development of the Single Rule Book	0	0	۲	۲	0	۲
Consumer and investor protection	۲	0	۲	۲	0	۲
Support financial innovation in the market	۲	0	۲	۲	0	۲
Market monitoring	0	۲	0	0	0	۲
Supervisory data management including data sharing	0	۲	0	0	۲	0

Responsiveness, transparency	0	0	۲	0	0	0
Stakeholder engagement and involvement	0	۲	O	0	0	0
Use of resources	0	۲	0	0	0	0
Proportionality of the fees for direct supervision	O	O	O	0	O	۲

Question 2. What prevents the ESAs from reaching the objectives or performing the tasks listed in Question 1?

Please explain your answer:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Gold plating of EU law or introduction of additional supplementary national rules (particularly in the case of non-maximal regulation) undermine efforts towards harmonisation and achieving a single market for financial services. This has occurred in some Member States in relation to provisions of UCITS, MiFID II and AIFMD. and is particularly prevalent in relation to retail investors.

In some cases, this divergence is facilitated through EU legislation itself, for example under the MiFID II product intervention measures which provide a framework through which Member States can implement additional restrictions/requirements on the availability of financial instruments to retail investors. They act as a disincentive for broader retail engagement in European markets and in some cases create a degree of complexity for product providers seeking to offer EU wide access to cease offering a product altogether in a given EU Member State. For example, recent product intervention measures introduced in Spain in relation to CFDs also included measures applicable to listed derivatives. Some retail brokers whose offering was predicated on an EU wide margining model were no longer able to offer certain listed derivative products to Spanish clients. This restricted not only investment possibilities for retail investors, but also restricted in some cases hedging possibilities, limiting retail investors' ability to mitigate and minimise risk across their investment portfolios. In addition, these national divergences create uncertainty and additional compliance complexity for EU firms.

In relation to product intervention measures and gold-plating more broadly, there needs to be great coordination across NCAs based on clear SIU oriented objectives.

This practice should also apply to coordination between ESAs on broader capital markets objectives. Whilst the ESAs already have a mandate to consider the impact of their activities on competition, global competitiveness, and economic growth, these objectives have not been central to their operations. To address this, support from the Commission and Co-legislators is needed to fully integrate these priorities into the ESAs' operational frameworks.

Finally, the time taken to develop Level 3 guidance to provide clarifications where there is regulatory uncertainty, for example via Q&A, can create uncertainty and lead to increased costs for firms in attempting to second guess what the eventual outcome will be while also not wanting to place themselves at a competitive disadvantage.

Question 3. Please assess ESMA's governance model currently in place for the direct supervisory mandates.

Currently, the Board of Supervisors adopts supervisory decisions prepared either by ESMA staff (for example for CRAs) or the CCP supervisory committee (for tier 2 third country CCPs).

You may want to consider elements, such as ability to take decisions swiftly, independent decision in EU public interest, quality of the decisions being taken, ability to take into account supervised entities and other stakeholders:

- 1 Not at all effective
- 2 Rather ineffective
- 3 Neutral
- 4 Rather effective
- 5 Very effective
- Don't know / no opinion / not applicable

Please explain your answer to question 3, considering all the elements provided above:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.2. Specific questions on supervisory arrangements for different sectors

Question 4. Do you have ideas how EU-level supervision of financial markets could be structured (for example the whole or part of the sector should be supervised at EU level, supervisory decisions could be taken at EU level or national, etc.)?

- Yes
- No
- Don't know / no opinion / not applicable

in terms of supervisory architecture and supervisors' responsibilities:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Make targeted progress toward centralised supervision: Centralising EU supervision will ensure greater coherence and consistency, benefitting the level playing field and regulatory certainty. It will also reduce the fragmentation of national practices, leading to greater efficiency and lower compliance costs for firms and investors. The initial first step should be to introduce more centralising EU-level supervision in the secondary markets and post-trade areas.

Establish a central supervisory data reporting hub. Current fragmented reporting requirements create high costs for firms and NCAs and hinder effective supervisory data analysis. To address this, we support: • Establishing a centralised hub within ESMA for all market-related supervisory reporting (e.g., MiFIR, EMIR, SSR);

• Empowering ESMA to manage the collection, processing, storage and quality assurance of all data within this hub, including analysis for policy and supervisory convergence purposes;

• Facilitating joint data analysis by ESMA and NCAs from the central hub.

Provide a central role to ESMA for reinforcing EU market integrity supervision. Currently, each NCA oversees market integrity within its own Member State, and some Member States even have multiple NCAs with overlapping mandates. This fragmentation results in limited cross-market and cross-asset class surveillance across the EU. Today, cross-border investigations are rare and complex undertakings and as a consequence suspicious trading activity is too often left unaddressed. Strong EU capital markets should also be clean markets. We call for ESMA to be made responsible for market integrity supervision in the EU, carrying out directly the central market surveillance function with a focus on market manipulation supervision, while operating in a hub-and-spoke model between ESMA and NCAs.

in terms of supervisors' approach to exercise their mandates and processes:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

in terms of improved cooperation among supervisors:

5000 character(s) maximum

Question 5. Some NCAs have developed advanced expertise or specialisation in supervising certain sectors.

What is your view on building on these NCAs and creating EU centres of supervisory expertise by sectors?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members acknowledge value of NCA expertise especially where concentration of a given activity has resulted in the development of niche expertise. However, we emphasise the desirability of ensuring there is a level playing field across EU Member States and the importance of supervisory convergence in order to better integrate EU capital markets. ESMA should adopt the culture that has enabled specialist national levels of expertise which is typically driven by a culture of dialogue between regulator and industry.

Question 6. Do you think supervision of EU financial markets would benefit from pooling together resources and expertise of individual NCAs in regional hubs?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

This kind of measure could potentially support enhanced supervisory convergence via establishing closer contact and engagement amongst NCAs, particularly as European capital markets tend to also have regional hubs where certain activities or product expertise resides.

In addition, taking a less fragmented approach would be beneficial for ensuring consistent application within the EU of requirements and standards but the legislative and supervisory framework that this structure would operate within would need to be considered so it makes the EU more attractive and competitive rather than simply levelling an uncompetitive playing field.

Question 7. What is your view on setting up regional hubs of ESMA to ensure closer interaction with market participants?

Please explain your reply highlighting benefits and downsides

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

If NCAs were to form regional hubs, it would also make sense for ESMA to have regional offices, as the UK FCA does.

However, our members do have concerns that practically having regional hubs would make ESMA less efficient operationally and increase costs.

6.3. Questions on the supervision of EU CSDs

6.3.1. Identifying costs related to the current supervisory framework and benefits of more integrated EU supervision

Question 8. How would you rate the convergence of supervisory practices across Member States in the area of the supervision of CSDs?

- 1 Very convergent
- 2 Rather convergent
- 3 Neutral
- 4 Rather divergent
- 5 Very divergent
- Don't know / no opinion / not applicable

Please provide examples of divergent outcomes of supervisory practices for CSDs in different Member States:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 9. Please estimate the regulatory compliance costs (including administrative costs – such as staff costs, facilities costs, travel, IT technology costs –, professional fees – such as legal, accounting, consulting, etc. –, and applicable fees) that arise from engagement with your current supervisor(s).

Please separate any details on costs into fees and compliance, one-off cost and on-going costs and per supervisor.

Please explain your answer providing, where possible, quantitative evidence and examples:

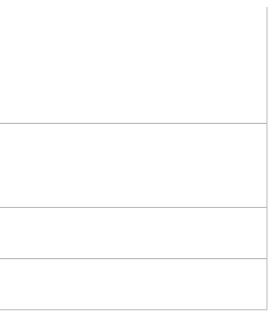
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 9.1. In particular, please provide, where possible, details on the cost of the following elements:

	Details on the co
a) Applications for the initial authorisation of CSDs	
b) Applications for the extension of services or outsourcing of core services	
c) Supervisory processes/approvals, e.g. with regards to provision of services in host Member States, links, provision of banking-type ancillary services	
d) Involvement and consultations of different bodies, supervisors, central banks, and further authorities in supervisory decisions	
e) Ongoing compliance with Regulation (EU) No 909/2014, including reports and contacts with bodies, supervisors and authorities	
f) Lack of consistent processes (e.g. different actors involved) across different supervisory procedures	



g) Legal uncertainties arising from different implementation or interpretations of EU Regulations in different Member States or between Member State authorities and ESMA	
h) Duplicative or conflicting instructions from national supervisory authorities and ESMA	
i) Reporting of business and activities	
j) Other (please specify)	



Question 10. Do you consider that the current supervisory framework ensures efficient supervision and legal certainty?

Yes

- No
- Don't know / no opinion / not applicable

Please explain your answer to question 10, providing examples, where possible:

5000 character(s) maximum

Question 11. To which extent do you agree with the following statements about possible benefits of more integrated EU supervision?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) It could reduce EU CSDs' regulatory costs	0	0	۲	۲	0	0
b) It could enhance the quality of supervision over EU CSDs	0	0	0	0	0	0
c) It could facilitate the provision of cross-border services by EU CSDs, and cross-border issuance by EU issuers	0	0	0	۲	0	0
d) It could simplify and accelerate the procedure to apply for authorisation for EU CSDs	0	0	0	0	0	0
e) It could simplify and accelerate the procedure for additional authorisations (e.g) to extend the scope of services or activities offered in the EU or to outsource EU CSD core services)	0	0	0	0	0	0
f) It could simplify and accelerate supervisory procedures and approvals, e.g) with regard to the provision of services by EU CSDs in host Member States, links and provision of banking-type ancillary services	©	0	0	0	0	O
g) It could lead to more efficient use of supervisory resources	0	0	0	0	0	۲

h) It could decrease uncertainties that currently arise from different implementation or interpretations of EU Regulations in different Member States or by Member States and ESMA	0	0	0	©	0	O
i) It would remove the need for market actors to deal with duplicative instructions from more than one supervisory authority	0	0	0	O	0	
j) It could create a level playing field between EU CSDs	0	0	0	0	O	0
k) It could ensure a harmonised understanding of decentralised technologies and the novel risks they may bring to the EU CSDs to supervise	0	0	0	0	0	۲
I) It could improve the resilience of EU CSDs	0	0	0	0	0	0
m) It could reduce the need for detailed regulations and extensive rulebooks to achieve harmonised supervision	0	0	0	0	0	
n) Other	0	0	0	0	0	0

Please explain your answer to question 11. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. d), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. e), providing, where possible, quantitative evidence and examples:

Please explain your answer to question 11. f), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. g), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. h), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. i), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Please explain your answer to question 11. j), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. k), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. I), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 11. m), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Question 12. Do you consider that more integrated EU supervision could also produce negative side-effects?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 12:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 13. Do you have other comments on the current CSDs supervisory framework and benefits of more integrated EU supervision?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.3.2. How could more integrated EU supervision of CSDs function?

Question 14. Please indicate to which extent you support the following possible models of more integrated EU supervision:

	1 (strongly support)	2 (rather support)	3 (neutral)	4 (rather not support)	5 (strongly not support)	Don't know - No opinion - Not applicable
a) A single EU supervisor, responsible for the supervision of all EU CSDs	0	0	0	0	0	0
b) A centralised EU supervisor, responsible for the supervision of only certain, systemic EU CSDs (other CSDs to remain subject to national supervision)	0	0	0	0	0	0
c) A centralised EU supervisor over all EU CSDs, but with powers in certain key areas with other powers remaining at national level	0	0	0	0	0	0
d) A centralised EU supervisor, responsible for the supervision of only certain, systemic EU CSDs and with powers in certain key areas (other powers, as well as non-systemic EU CSDs to remain subject to national supervision)	0	0	0	0	0	0
e) Supervisory colleges with enhanced powers	0	0	0	0	0	0
f) Other set-up	0	0	۲	O	O	O

Please explain your answer to question 14. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 14. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

On model b), please explain which criteria you would use to determine the most systemic CSDs that would be subject to the supervision at the EU level e.g. ICSDs, CSDs that are substantially important for a certain number of host Member States, passing some pre-defined volume activity threshold:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 14. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

On model c), please identify the areas where more integrated EU supervision would provide the most benefits (please indicate the relevant articles of CSDR where applicable):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 14. d), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

On model d), please identify the areas where more integrated EU supervision would provide the most benefits (please indicate the relevant articles of CSDR where applicable):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 14. e), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Question 15. Would joint supervisory teams, e.g. under options (c) and (d) in question 14, composed of national experts and representatives of the EU supervisor, under the EU supervisor's lead, be an efficient tool to provide technical support of the supervision by the EU level supervisor?

- 1 Strongly agree
- [©] 2 Rather agree
- 3 Neutral
- 4 Rather disagree
- 5 Strongly disagree
- Don't know / no opinion / not applicable

Please explain your answer to question 15:

5000 character(s) maximum

Question 16. To ensure stronger EU-level supervision of CSDs, which of the following authorities or bodies should be closely involved in supervision?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) ESMA	O	O	O	O	O	O
b) EBA	0	0	0	0	0	O
c) Relevant authorities as defined in CSDR	0	0	0	0	0	O
d) The Eurosystem	0	0	0	0	0	O
e) Competent authorities of other Member States	O	O	O	O	0	0
f) Supervisory colleges	0	0	0	0	0	O
g) The competent authority designated under MiFID	0	0	0	0	0	O
h) The competent authority designated under the CRR	0	0	0	0	0	0
i) Other	0	0	0	0	0	O

Please explain your answer to question 16. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 16. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 16. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 16. d), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 16. e), providing, where possible, quantitative evidence and examples:

Please explain your answer to question 16. f), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 16. g), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 16. h), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 17. How would you expect your compliance cost to change under the supervisory model you chose in question 14?

- Strong increase: +20% or more
- Increase: +5-20%

- Neutral: +/- 0-5%
- Decrease: -5-20%
- Strong decrease: -20% or more
- Don't know / no opinion / not applicable

Please explain the reasoning for your answer to question 17, providing, as much as possible, quantitative evidence (e.g. your calculations of the evolution of your costs, splitting them between administrative costs (staff costs, facilities costs, travel, IT technology costs), professional fees (e.g. legal, accounting, consulting, etc), supervisory fees, etc.:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.4. Questions on the supervision of EU CCPs

6.4.1. Identifying the costs of the current supervisory framework and benefits of more integrated EU supervision

Question 18. How would you rate the convergence of supervisory practices across Member States in the area of the supervision of CCPs?

- 1 Very convergent
- 2 Rather convergent
- 3 Neutral
- 4 Rather divergent
- 5 Very divergent
- Don't know / no opinion / not applicable

Please provide examples of divergent outcomes of supervisory practices for CCPs in different Member States:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 19. Please estimate the regulatory compliance costs (including administrative costs – such as staff costs, facilities costs, travel, IT technology costs –, professional fees – such as legal, accounting, consulting, etc. –, and applicable fees) that arise from engagement with your current supervisor(s).

Please separate any details on costs into fees and compliance, one-off cost and on-going costs and per supervisor.

Please explain your answer providing, where possible, quantitative evidence and examples:

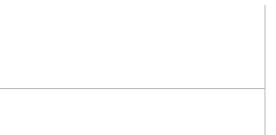
5000 character(s) maximum

Question 19.1. In particular, please provide, where possible, details on the cost of the following elements:

	Details on the cos
a) Involvement and consultations of different bodies (e.g. colleges), supervisors, central banks, and further authorities in supervisory decisions	
b) Ongoing compliance with Regulation (EU) No 648/2012, including reports and contacts with bodies (e.g. colleges), supervisors and authorities	
c) Lack of consistent processes (e.g. different actors involved) across different supervisory procedures	
d) Legal uncertainties arising from different implementation or interpretations of EU Regulations in different Member States or between Member State authorities and ESMA	
e) Duplicative or conflicting instructions from national supervisory authorities and ESMA	



f) Reporting of business and activities other than transaction-level reporting under EMIR Article 9	
g) Other (please specify)	



Question 20. To which extent do you agree with the following statements about possible benefits of more integrated EU supervision?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) It could reduce EU CCPs' regulatory costs	0	0	0	0	0	0
b) It could enhance the quality of supervision over EU CCPs	0	0	0	0	0	0
c) It could simplify and accelerate the procedure to apply for authorisation to provide clearing services in the EU	0	0	0	0	0	0
d) It could simplify and accelerate the procedure for additional authorisations (e.g. to extend the scope of services or activities offered in the EU)	0	0	0	0	0	0
e) It could simplify and accelerate validation procedures for risk models and parameters	0	۲	0	۲	0	O
f) It could simplify and accelerate the procedures for obtaining supervisory approvals, e.g. with regard to outsourcing	0	0	0	0	0	O
g) It could lead to more efficient use of supervisory resources	0	0	0	0	0	0
h) It would decrease uncertainties that currently arise from different implementation or interpretations of EU Regulations in different Member States or by Member States and ESMA	0	0	0	0	0	0

i) It would remove the need for market actors to deal with duplicative instructions from more than one supervisory authority	0					
j) It would create a level playing field between EU CCPs	O	O	0	O	O	0
k) It would create a level playing field between EU CCPs on the one hand and third-country CCPs on the other hand	O	0	O	O	O	0
I) It would improve EU capacity to deal with the cross-border risks arising from greater amounts of clearing in the EU	0	0		0	0	0
m) It could ensure a harmonised understanding of decentralised technologies and the novel risks they may bring to the CCP to supervise	0	0	0	0	0	
n) It could improve the resilience of EU CCPs	O	O	0	O	O	0
 o) It would reduce the need for detailed regulations and extensive rulebooks to achieve harmonised supervision 	0	0	0	0	0	0
p) Other	O	O	0	O	O	0

Please explain your answer to question 20. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. d), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. e), providing, where possible, quantitative evidence and examples:

Please explain your answer to question 20. f), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. g), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. h), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. i), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Please explain your answer to question 20. j), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. k), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. I), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. m), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Please explain your answer to question 20. n), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 20. o), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 21. Do you consider that more centralised EU supervision could also produce negative side-effects?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 21:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 22. Do you have other comments on the CCPs current supervisory framework and benefits of more integrated EU supervision?

5000 character(s) maximum

6.4.2. How could more integrated EU supervision function?

Question 23. Please indicate to which extent you support the following possible models of more integrated EU supervision of CCPs:

	1 (strongly support)	2 (rather support)	3 (neutral)	4 (rather not support)	5 (strongly not support)	Don't know - No opinion - Not applicable
a) A single EU supervisor with all supervisory powers, responsible for the supervision of all EU CCPs	0	0	0	0	0	O
b) An EU supervisor with powers in certain key areas	0	0	0	0	0	0
c) Supervisory colleges with enhanced powers	0	0	0	0	0	0
d) Other set-up	O	0	0	0	0	O

Please explain your answer to question 23. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 23. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 23. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 24. Would joint supervisory teams, composed of experts of national experts and representatives of the EU supervisor, be an efficient tool to provide technical support to the supervision by the single supervisor?

- 1 Strongly agree
- 2 Rather agree
- 3 Neutral
- 4 Rather disagree
- 5 Strongly disagree
- Don't know / no opinion / not applicable

Please explain your answer to question 24:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 25. To ensure stronger EU-level supervision, which of the following authorities or bodies should be closely involved in supervision?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) European Central Bank and the relevant central banks of issue of Member States	0	0	0	0	0	0
b) ESMA	0	0	0	0	0	0
c) Single Supervisory Mechanism and other bank supervisors for non-Banking Union Member States	0	0	0	0	0	0
d) Competent authorities of other Member States	0	0	0	0	0	0
e) Supervisory colleges	O	0	0	0	0	0
f) Other	0	O	O	O	0	0

Question 26. To ensure stronger EU-level supervision, where should the centre of gravity of supervisory activity be allocated?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) European Central Bank and the relevant central banks of issue of Member States	0	0	0	0	0	0
b) ESMA	0	0	0	0	0	0
c) Single Supervisory Mechanism and other bank supervisors for non-Banking Union Member States	0	0	0	0	0	0
d) Competent authorities of other Member States	0	0	0	0	0	0
e) Supervisory colleges	0	0	0	0	0	0
f) Other	O	0	0	0	0	0

Please explain your answer to question 26. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 26. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 26. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 26. d), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 26. e), providing, where possible, quantitative evidence and examples:

Question 27. How would you expect your compliance cost to change under the supervisory model you chose in question 23:

- Strong increase: +20% or more
- Increase: +5-20%
- Neutral: +/- 0-5%
- Decrease: -5-20%
- Strong decrease: -20% or more
- Don't know / no opinion / not applicable

Please explain the reasoning for your answer to question 27, providing, as much as possible, quantitative evidence (e.g. your calculations of the evolution of your costs, splitting them between administrative costs (staff costs, facilities costs, travel, IT technology costs), professional fees (e.g. legal, accounting, consulting, etc), supervisory fees, etc.:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.5. Questions on the supervision of significant EU trading venues

6.5.1. Identifying the pros and cons of the current supervisory framework and possible benefits of a more integrated EU supervision

Question 28. How would you rate the convergence of supervisory practices

across Member States in the area of the supervision of trading venues?

- 1 Very convergent
- [©] 2 Rather convergent
- 3 Neutral
- 4 Rather divergent
- 5 Very divergent
- Don't know / no opinion / not applicable

Please provide examples of divergent outcomes of supervisory practices for trading venues in different Member States

5000 character(s) maximum

Question 29. To which extent do you agree with the following statement about the pros and cons of the current supervisory framework for trading venues in the EU, compared to a possibly more integrated EU supervisory framework?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
 a) The current supervisory framework enables an efficient supervision thanks to the proximity of NCAs with the supervised entities 	0	0	۲	0	0	O
 b) It results in sufficiently consistent supervision over EU trading venues 	۲	O	0	۲	۲	O
 c) It is optimal in terms of regulatory costs for trading venues (i.e. it allows costs to be kept to a minimum) 	0	0	0	0	0	۲
d) It allows an efficient use of national and EU supervisory resources	0	0	0	۲	0	0
e) It creates an uneven playing field for EU trading venues	۲	0	0	0	0	O
 f) It creates legal uncertainty because of different implementation or interpretation of EU legislation in different Member States or by NCAs and ESMA 	0	0	0	۲	0	0
g) It does not allow an effective supervision for groups operating across EU-borders	0	۲	0	©	0	0

h) It prevents economies of scale for trading venues with operations cross-border	O	۲	O	O	O	Ô
i) It makes it more complex and costly for EU trading venues to develop their activities across borders	۲	0	0	0	0	
j) It makes it more difficult for EU trading venues to attract market participants	0	0	۲	0	0	
k) Other	0	0	0	0	0	۲

Please explain your answer to question 29. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 29. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 29. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 29. d), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 29. e), providing, where possible, quantitative evidence and examples:

Please explain your answer to question 29. f), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 29. g), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 29. h), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 29. i), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Please explain your answer to question 29. j), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 30. Please estimate the regulatory compliance costs (including administrative costs – such as staff costs, facilities costs, travel, IT technology costs –, professional fees – such as legal, accounting, consulting, etc. –, and applicable fees) that arise from engagement with your current supervisor(s).

Please separate any details on costs into fees and compliance, one-off cost and on-going costs and per supervisor.

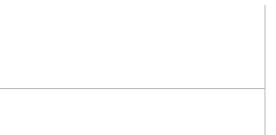
Please explain your answer providing, where possible, quantitative evidence and examples:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 30.1. In particular, please provide, where possible, details on the regulatory compliance costs that arise from engagement with your current supervisor(s) on the following elements:

	Details on the cost
a) The authorisation to operate an (additional) trading venue	
b) The development of or changes to the exchange rulebook, including regulatory approval where relevant	
c) Ongoing compliance with MiFIR/MiFID II and national implementing measures; specify which one	
d) For groups operating across borders, compliance with different supervisory requirements and procedures	
e) Legal uncertainties arising from different implementation or interpretation of EU legislation in different Member States or between NCAs and ESMA	
f) Duplicative or conflicting instructions from NCAs and ESMA	

g) Duplicative or conflicting reporting obligations towards different supervisors	
h) Other (please specify)	



Question 31. To which extent do you agree with the following statements about possible benefits of more integrated EU supervision?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) It could reduce EU trading venues' regulatory costs	۲	0	0	\odot	0	O
b) It could enhance the quality and consistency of supervision over EU trading venues	۲	0	0	0	0	O
c) It could facilitate cross-border activities of trading venues	۲	0	0	0	0	0
d) It could increase the effectiveness of supervision for groups allowing for a comprehensive EU-wide understanding of the activities performed by each individual trading venue	۲	©	0	0	0	O
e) It could simplify and accelerate the procedure to apply for (additional) authorisation for EU trading venues	۲	O	0	۲	۲	۲
f) It could simplify and/or accelerate procedures for obtaining supervisory approvals	۲		O	0	0	O
g) It could simplify and/or accelerate the procedure for obtaining the agreement for amendments to the exchange rulebooks	۲	0	0	0	0	O
h) It could lead to more efficient use of supervisory resources	۲	0	0	O	O	0

 i) It could decrease uncertainties currently arising from different implementation or interpretation of EU legislation in different Member States or by NCAs and ESMA 	۲	0	0	0	0	©
j) It could remove the need for market participants to deal with duplicative instructions from more than one supervisory authority	۲	0	0	0	0	
k) It could create a level playing field between EU trading venues in scope	۲	0	0	0	0	
 It could ensure a harmonised understanding of new technology /new types of instruments (e.g. smart contracts) used by EU trading venues and the novel risks they may bring to the EU trading venues to supervise 	0	0	۲	0	0	O
m) It could reduce the need for detailed regulations, extensive rulebooks, as well as the use of Level 3 tools (e.g. Q&As) to achieve harmonised supervision	0	۲	0	0	0	O
n) Other	O	O	O	0	0	۲

Please explain your answer to question 31. a), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. b), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. c), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. d), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum

Please explain your answer to question 31. e), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. f), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. g), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. h), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

Please explain your answer to question 31. i), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. j), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. k), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. I), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 31. m), providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please specify to what other statement(s) you refer in your answer to question 31. n), and explain your answer providing, where possible, examples and quantitative evidence, in particular as regards potential costs and savings/benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.5.2. How could more integrated EU supervision function?

Question 32. Please indicate to which extent you support the following possible models of more integrated EU supervision.

Note: the models are not mutually exclusive. E.g. an EU-level supervisor could be responsible for the supervision of all trading venues and have all or only some of the MiFID/R powers:

	1 (strongly support)	2 (rather support)	3 (neutral)	4 (rather not support)	5 (strongly not support)	Don't know - No opinion - Not applicable
a) An EU-level supervisor, responsible for the supervision of all EU trading venues	0	0	0	O	0	0
b) An EU-level supervisor, responsible for the supervision of certain EU trading venues according to certain criteria described in the next section	0	0	0	0	0	0
c) An EU-level supervisor with all MiFID/R supervisory powers	0	O	0	0	0	0
d) An EU-level supervisor with powers in certain key MiFID/R areas	0	0	0	0	0	O
e) Joint supervisory colleges with enhanced powers ^[1]	0	0	0	0	0	0
f) Other set-up	0	O	O	0	O	0

¹ Under this model, NCAs would retain supervisory powers. Yet, entity-specific supervisory colleges consisting of representatives of ESMA and the NCAs that are relevant for the trading venue under scrutiny could issue opinions on a pre-defined list of supervisory topics. This would be complemented by the supervisory convergence tools and joint inspections with NCAs and ESMA representatives.

Please explain your answer to question 32. a), providing, where possible, examples and quantitative evidence, including on potential costs and benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 32. b), providing, where possible, examples and quantitative evidence, including on potential costs and benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 32. c), providing, where possible, examples and quantitative evidence, including on potential costs and benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 32. d), providing, where possible, examples and quantitative evidence, including on potential costs and benefits:

Please explain your answer to question 32. e), providing, where possible, examples and quantitative evidence, including on potential costs and benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 33. In the case of a single EU-level supervisor (a, b, c and d in question 32), to which extent would you support the two possible models described below?

Model a) ESMA is the direct supervisor, with decisions taken by the ESMA Board of Supervisors and certain tasks delegated to NCAs:

- 1 Strongly support
- 2 Rather support
- 3 Neutral
- 4 Rather not support
- 5 Strongly not support
- Don't know / no opinion / not applicable

Please explain your answer on model a):

5000 character(s) maximum

Model b) Within ESMA, a Supervisory Committee composed of representatives of ESMA, relevant NCAs and possibly independent experts is in charge of the on-going supervision. The ESMA Board of Supervisors could retain decision making powers on a limited number of important MiFID/R issues:

- 1 Very unsatisfied
- 2 Unsatisfied
- 3 Neutral
- 4 Satisfied
- 5 Very satisfied
- Don't know / no opinion / not applicable

Please explain your answer on model b):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 34. Would joint supervisory teams, composed of experts of NCAs and representatives of ESMA, under ESMA's lead be an efficient tool to achieve a more harmonised and efficient ongoing supervision of trading venues?

- 1 Strongly agree
- 2 Rather agree
- 3 Neutral
- 4 Rather disagree
- 5 Strongly disagree
- Don't know / no opinion / not applicable

Please explain your answer to question 34:

5000 character(s) maximum

Question 34.1. If you consider that none of the above presented options would be adequate for (certain) trading venues, which alternative supervisory model would you support?

Please explain your answer providing, where possible, examples and quantitative evidence, including on potential costs and benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 35. How would you expect your regulatory compliance costs arising from engagement with your current supervisor (as defined in Question 30) to change if your trading venue(s) would fall under one of the following models of more integrated EU supervision?

	Strong increase: +20% or more	Increase: +5-20%	Neutral: +/- 0-5%	Decrease: -5-20%	Strong decrease: -20% or more	Don't know - No opinion - Not applicable
a) An EU-level supervisor with all MiFID/R powers	0	0	O	0	0	\odot
b) An EU-level supervisor with some MiFID/R powers	0	0	0	0	0	0
c) Joint supervisory colleges with enhanced powers	0	0	O	0	0	0

Please explain your answer to question 35. a), providing, as much as possible, quantitative evidence (e.g. your calculations of the evolution of your costs, splitting them between administrative costs (staff costs, facilities costs, travel, IT technology costs), professional fees (e.g. legal, accounting, consulting, etc), supervisory fees, etc.

Should the estimation of your costs differ depending on the type of single EUlevel supervisor (see question 33), please specify:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 35. b), providing, as much as possible, quantitative evidence (e.g. your calculations of the evolution of your costs, splitting them between administrative costs (staff costs, facilities costs, travel, IT technology costs), professional fees (e.g. legal, accounting, consulting, etc), supervisory fees, etc.

Should the estimation of your costs differ depending on the type of single EUlevel supervisor (see question 33), please specify:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 35. c), providing, as much as possible, quantitative evidence (e.g. your calculations of the evolution of your costs, splitting them between administrative costs (staff costs, facilities costs, travel, IT technology costs), professional fees (e.g. legal, accounting, consulting, etc), supervisory fees, etc.

Should the estimation of your costs differ depending on the type of single EUlevel supervisor (see question 33), please specify:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.5.3. How could the potential scope of a possible EU-level supervision be defined?

Question 36. Which criteria should be used to define the scope of trading venues that should fall under EU-level supervision?

- i) Only trading venues that are deemed significant based on their size or owing to their third country dimension (i.e. trading venues belonging to non-EU groups)
- [©] ii) Only trading venues with a significant cross-border dimension within the EU
- iii) Only trading venues that fulfil both above criteria
- iv) Other
- Don't know / no opinion / not applicable

Please explain your answer to question 36:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 37. Assuming competences are split between an EU-level supervisor responsible for the supervision of significant relevant trading venues and NCAs responsible for the supervision of less significant institutions ('LSI'), do you believe that the EU-level supervisor should also have any oversight function with respect to LSI supervision?

- Yes
- No

Don't know / no opinion / not applicable

Please explain your answer to question 37:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 38. Among the following options to determine if entities belonging to the same group should be in scope of EU-level supervision, please indicate which one you would most support:

- i) If a trading venue belonging to a group is in scope of EU-level supervision, all trading venues located in the EU and belonging to that group should be in scope, irrespective of whether the quantitative criteria for being in scope are met for each of these individual trading venues
- ii) Only EU trading venues of a group that individually reach the criteria should be in scope
- iii) Quantitative criteria should be calculated on the basis of a group and hence all EU trading venues belonging to that group should be in the scope
- iv) Other
- Don't know / no opinion / not applicable

Please explain your answer to question 38:

5000 character(s) maximum

Significance criterion based on size

Question 39. What should be the appropriate criteria in terms of size to assess the significance of a trading venue(s) for the purpose of EU-level supervision?

If you responded (iii) to question 38, the reference to a trading venue should be understood as a reference to a group.

- i) Trading volume (in EUR) of the trading venue relative to the total volume traded in the EU for all asset classes (e.g. shares, bonds, etc) is equal or higher than a certain percentage
- ii) Trading volume (in EUR) of the trading venue relative to the total volume traded in the EU for only some but not all asset classes is equal or higher than a certain percentage.
- iii) Trading volume (in EUR) of the trading venue relative to the total volume traded in the EU for at least one asset class is equal or higher than a certain percentage.
- iv) Other
- Don't know / no opinion / not applicable

Question 40. Depending on your reply to question 39, in your view, what should be the appropriate percentage range?

- [©] 5-10%
- 10-30%
- 30-50%
- Other
- Don't know / no opinion / not applicable

Please explain your reasoning for your answer to question 40, providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Question 41. Do you consider that the application of the above criteria could also produce negative side-effects or lead to unintended results?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 41:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Cross-border criterion

Question 42. In your view, what would be the appropriate criteria to assess the cross-border dimension of a trading venue for the purpose of EU-level supervision?

a) Cross-market activity:

More than [X %] of the trading activity on the trading venue occurs in instruments [shares, bonds] whose most relevant market in terms of liquidity is located in another Member State

b) Cross border activity within a group:

Trading venues belonging to a group are located in at least [Y] Member States other than the Member State where the headquarters of the group are located

c) Cross border members or participants:

More than [Z%] of members of or participants in a trading venue are established in Member States other than the Member State where the trading venue is established

- d) Any of the previous criteria
- e) All of the previous criteria

- f) Other criteria
- Don't know / no opinion / not applicable

Please explain your answer to question 1 and provide quantitative thresholds for your preferred option(s) above, expressed in percentages for X and Z (42 (a) and 42 (c)) and in numbers of Member(s) (States) for Y) (42 (b)).

Please also provide quantitative evidence and examples:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 43. Should it be possible for a trading venue to opt-in into EU-level supervision even though it does not meet the relevant criteria?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 43:

5000 character(s) maximum

Question 44. Please indicate for the following areas of MiFID II to which extent you agree/disagree that EU-level supervision of (certain) trading venues could provide benefits.

Certain powers may be logically bundled.

A non-exhausting list of relevant articles is provided in brackets:

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) Authorisation/withdrawal of authorisation for regulated market /MTF/OTF (e.g. Articles 5, 7, 8 and 44 of MiFID II)	0	0	0	0	0	
b) Requirements on management bodies, shareholders and members with qualifying holdings and those exercising a significant influence (e.g. Articles 9, 10, 11, 12, 13, 44 and 45 of MiFID II)	0	0	0	0	0	0
c) General organisational requirements, conflict of interests and ongoing supervision (e.g. Articles 16, 21, 22, 23, 47, 48, 49 and 54 of MiFID II)	0	0	0	0	0	0
d) Trading process in MTF, OTF and regulated market, admission of financial instruments to trading (e.g. Articles 18, 19, 20, 51 and 53 of MiFID II)	0	0	0	0	0	0
e) Market transparency and integrity (e.g. Articles 31, 32 and 52 of MiFID II)	O	0	۲	0	۲	0

f) SME growth markets (e.g. Article 33 of MiFID II)	0	O	O	0	O	O
g) Rights of investment firms (cross-border provision of services) and provisions regarding CCP and clearing and settlement arrangements (e.g. Articles 34, 36, 37, 38 and 55 of MiFID II)	0	0	0	0	0	0
h) Commodity derivatives regime (e.g. Articles 57 (8) and 58 of MiFID II)	0	0	0	0	0	0
i) Supervisory powers (e.g. Article 69 of MiFID II)	0	0	0	0	0	0
j) Sanctions (e.g. Articles 70, 71, 72 and 73 of MiFID II)	0	0	0	0	0	0
k) Group level supervision	0	0	0	0	0	0
I) Provisions related to prevention or detection of cases of market abuse pursuant to Regulation (EU) 596/2014, e.g. analysing and referring suspicious transactions to NCAs	0	0	0	0	0	0
m) Other	0	0	0	0	0	0

Please explain your answer to question 44. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 44. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 44. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 44. d), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 44. e), providing, where possible, quantitative evidence and examples:

Please explain your answer to question 44. f), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 44. g), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 44. h), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 44. i), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Please explain your answer to question 44. j), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 44. k), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 44. I), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Question 45. Please indicate for the following areas of MiFIR to which extent you agree/disagree that EU-level supervision of (certain) trading venues could provide benefits.

This is notwithstanding that certain powers may be logically bundled.

A non-exhausting list of indicative relevant articles is provided in brackets:

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) Transparency requirements for equity and non-equity instruments (e.g. Articles 4, 7, 9, 11 and 11aof MiFIR)	0	0	0	0	0	0
b) Transmission of data, obligation to maintain recording and report transactions (e.g. Articles 22, 22a, 22b, 22c, 25 and 26 of MiFIR)	0	0	0	0	0	0
c) Non-discriminatory access to a CCP and to a trading venue (e. g. Articles 35 and 36 of MiFIR)	0	0	0	0	0	0
d) Other	0	0	0	0	0	0

Please explain your answer to question 45. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 45. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 45. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.6. Questions on the supervision of funds and asset managers

6.6.1. Identifying costs related to current supervisory framework and benefits of more integrated EU supervision

Question 46. How would you rate the convergence of supervisory practices across Member States in the area of the supervision of funds and asset managers?

- 1 Very convergent
- 2 Rather convergent
- 3 Neutral

- 4 Rather divergent
- 5 Very divergent
- Don't know / no opinion / not applicable

Please explain the reasoning for your answer to question 46 and provide examples of divergent outcomes of supervisory practices for funds and asset managers in different Member States:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 47. Please estimate the regulatory compliance $costs^{[2]}$ (including the applicable fees) for UCITS funds, their fund managers and AIFMs that arise from engagement with your current supervisor(s)

Please separate any details on costs into fees and compliance, one-off cost and on-going costs and per supervisor.

Please explain your answer providing, where possible, quantitative evidence and examples:

² including administrative costs (staff costs, facilities costs, travel, IT technology costs), professional fees (e.g. legal, accounting, consulting, etc.), and supervisory fees.

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 47.1. In particular, please provide, where possible, details on the regulatory compliance costs that arise from engagement with your current supervisor(s) on the following elements:

	Details on the cost
b) Applications for approvals of UCITS sub-funds	
c) Notifications or applications for the extension of services of an asset manager (e.g. to extend the scope of services or products offered or activities performed in the EU)	
d) Notifications to home Member State NCAs to market UCITS funds and AIFs in host Member States	
e) Notifications to Member State NCAs relating to UCITS funds' and AIFs' marketing material	
f) Notifications to Member State NCAs where changes are made to UCITS and AIF fund documentation, e.g. the KIID	
g) Supervisory approvals for fund managers, e.g. with regard to outsourcing	

h) Involvement and consultations of different bodies (e.g. colleges), supervisors, central banks, and further authorities in supervisory decisions	
i) Lack of consistent processes (e.g. different actors involved) across different supervisory procedures	
j) Legal uncertainties arising from different implementation or interpretations of the EU regulatory framework in different Member States or between Member State authorities and ESMA	
k) Duplicative or conflicting instructions from NCAs and ESMA	
I) Other (please specify)	

Question 48. To which extent do you agree with the following statements about possible benefits of more integrated EU supervision?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) It could reduce UCITS funds, their fund managers' and AIFMs' regulatory costs	0	0	0	0	0	O
b) It could enhance the quality of supervision over UCITS funds, their fund managers and AIFMs	0	0	0	O	0	©
c) It could simplify and accelerate the procedure to apply for authorisation of UCITS funds, their fund managers and AIFMs in the EU	©	0	O	0	0	©
d) It could simplify and accelerate the procedure for additional authorisations of managers (e.g. to extend the scope of services or activities offered in the EU)	0	0	0	0	0	۲
e) It could simplify and accelerate the procedures for marketing UCITS funds and AIFs in the single market (outside the home Member State of the fund)	0	0	0	0	0	۲
 f) It could simplify and accelerate the procedures relating to regulatory notifications and approvals of marketing materials and changes to fund documentation 	0	0	0	0	0	O

g) It could simplify and accelerate the procedures for obtaining supervisory approvals, e.g. with regard to outsourcing	0		0	O	0	O
h) It could lead to more efficient use of supervisory resources	0	O	O	0	O	O
 i) It would decrease uncertainties that currently arise from different implementation or interpretations of EU Regulations in different Member States or by Member States and ESMA 	0	0	0	©	0	۲
j) It would remove the need for market actors to deal with duplicative instructions from more than one supervisory authority	0	0	0	0	0	©
k) It would create a level playing field between UCITS funds, their fund managers and AIFMs	0	0	0	0	0	0
I) It would create a level playing field between EU authorised funds and fund managers on the one hand and third-country investment funds and managers on the other hand	0	0	0	0	0	۲
m) It would reduce the need for detailed regulations and extensive rulebooks to achieve harmonised supervision	0	0	O	O	0	©
n) Other	O	O	O	0	O	٢

Please explain your answer to question 48. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. d), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. e), providing, where possible, quantitative evidence and examples:

Please explain your answer to question 48. f), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. g), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. h), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. i), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Please explain your answer to question 48. j), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. k), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. I), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 48. m), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Question 49. Do you consider that more centralised EU supervision could also produce negative side-effects?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 49:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 50. Do you have other comments on the current supervisory framework and benefits of more integrated EU supervision?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.6.2. How could more integrated EU supervision function?

Question 51. Please indicate to which extent you support the following possible models of more integrated EU supervision:

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) A single EU supervisor, responsible for the supervision of asset managers with significant cross-border activities, while NCAs remain responsible for the supervision for asset managers with limited or no cross-border activity, UCITS funds and AIFs	O	0	0	0	0	0
b) A supervisory college, chaired by an EU supervisor, having the main responsibility for, and taking joint decisions on, the supervision of asset managers with significant cross-border activities, while NCAs remain responsible for the supervision of asset managers with limited or no cross-border activity, UCITS funds and AIFs	O	0	0	0	0	O
c) A supervisory college, chaired by a "lead NCA", having the main responsibility for, and taking joint decisions on, the supervision of asset managers with significant cross-border activities, while NCAs remain responsible for the supervision of asset managers with limited or no cross-border activity, UCITS funds and AIFs	©	0	0	0	0	©
d) A supervisory coordination college comprised of all relevant national competent authorities and ESMA while supervisory responsibilities remain unchanged	©	©	0	0	0	©
e) Other set-up	۲	0	0	0	0	۲

Please explain your answer to question 51. a), providing, where possible, quantitative evidence and examples, including on potential costs and benefits, taking into account experience with voluntary colleges established so far:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 51. b), providing, where possible, quantitative evidence and examples, including on potential costs and benefits, taking into account experience with voluntary colleges established so far:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 51. c), providing, where possible, quantitative evidence and examples, including on potential costs and benefits, taking into account experience with voluntary colleges established so far:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 51. d), providing, where possible, quantitative evidence and examples, including on potential costs and benefits, taking into account experience with voluntary colleges established so far:

5000 character(s) maximum

Question 51.1. Please identify the areas where EU-level supervision would provide the most benefits:

AIFMD

Please select as many answers as you like

- Authorisation, notification of material changes and withdrawal of authorisations of AIFMs (Articles 6 – 11 of AIFMD)
- Delegation of functions (Article 20 AIFMD)
- Appointment and supervision of the depositary (Article 21 AIFMD)
- Transparency requirements (Articles 22-24 AIFMD)
- Pre-marketing (Article 30a AIFMD)
- Marketing of EU AIFs in the home Member State of the AIFM (Article 31 AIFMD)
- Marketing of EU AIFs in Member States other than in the home Member State of the AIFM (Article 32 AIFMD)
- De-notification of marketing arrangements (Article 32a AIFMD)
- Management of EU AIFs established in another Member State (Article 33 AIFMD)
- Management by EU AIFMs of non-EU AIFs not marketed in Member States (Article 34 AIFMD)
- Enforcement and sanctions (Article 48 AIFMD)

UCITSD

Please select as many answers as you like

- Authorisation of UCITS (Article 5 UCITSD)
- Authorisation of UCITS management companies (Articles 6 8 UCITSD)
- Authorisation of UCITS investment companies (Articles 27 29 UCITSD)
- Delegation of functions (Article 13 UCITSD)
- Freedom of establishment and freedom to provide services for UCITS management companies (Articles 16 – 21 UCITSD)

Supervisory reporting (Article 20a UCITSD)

- Appointment and supervision of the depositary (Articles 22 26a UCITSD)
- Marketing of UCITS in other Member States (Articles 91 94 UCITSD)
- Enforcement and sanctions (Articles 99 -100 UCITSD)

Please explain your answer to question 51.1 providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 52. Would joint supervisory teams, composed of experts of NCAs and representatives of ESMA, under ESMA's lead, be an efficient tool to achieve a more harmonised and efficient supervision of AIFs, UCITS and their fund managers?

- 1 Strongly agree
- [©] 2 Rather agree
- 3 Neutral
- 4 Rather disagree
- 5 Strongly disagree
- Don't know / no opinion / not applicable

Please explain your answer to question 52:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 53. How would you expect your compliance cost to change under the supervisory model you chose in question 51?

Strong increase: +20% or more

- Increase: +5-20%
- Neutral: +/- 0-5%
- Decrease: -5-20%
- Strong decrease: -20% or more
- Don't know / no opinion / not applicable

Please explain the reasoning for your answer to question 53 providing, as much as possible, quantitative evidence (e.g. your calculations of the evolution of your costs, splitting them between administrative costs (staff costs, facilities costs, travel, IT technology costs), professional fees (e.g. legal, accounting, consulting, etc), supervisory fees, etc.:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.7. Questions on the supervision of EU crypto-asset service providers (CASPs)

Question 54. To which extent do you agree with the following statements about possible benefits of more integrated EU supervision?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) It could reduce the CASPs regulatory costs	0	۲	۲	۲	۲	۲
b) It could enhance the quality of supervision over CASPs	0	0	0	0	0	0
c) It could simplify and accelerate the procedure to apply for authorisation to provide crypto-asset services in the EU	0	0	0	0	0	0
d) It could simplify and accelerate the procedure for additional authorisations (e.g. to extend the scope of crypto-asset services or activities offered in the EU)	©	0	0	0	0	۲
e) It could simplify and accelerate the procedures for obtaining supervisory approvals, e.g. with regard to outsourcing	0	0	0	0	0	0
f) It could lead to more efficient use of supervisory resources	0	0	۲	۲	۲	۲
g) It would decrease uncertainties that currently arise from different implementation or interpretations of the EU MiCA Regulation in different Member States or by Member States and ESMA	O	0	0	0	0	0
h) It would remove the need for market actors to deal with duplicative instructions from more than one supervisory authority	O	0	0	0	0	0

i) It would contribute to creating a level playing field between EU CASPs by eliminating regulatory arbitrage and gold plating	0	0	0	0	0	0
j) It would improve EU overview and cooperation over cross border activities	0	0	0	0	0	O
k) It could improve the resilience of EU CASPs	0	0	0	0	0	O
 I) It would reduce the need for detailed regulations, extensive rulebooks and supervisory convergence activities to achieve harmonised supervision 	0	0	0	0	0	0
m) It could contribute to a harmonised understanding of complex organisational structures and the different CASP business models	0	0	0	0	۲	0
n) Other	O	0	O	0	O	۲

Please explain your answer to question 54. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. d), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. e), providing, where possible, quantitative evidence and examples:

Please explain your answer to question 54. f), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. g), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. h), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. i), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Please explain your answer to question 54. j), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. k), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. I), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 54. m), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Question 55. Do you consider that centralised EU supervision could also produce negative side-effects?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 55:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 56. Do you consider significant crypto-asset service providers to be subject to different risks than smaller crypto-asset service providers?

- Yes
- No
- Don't know / no opinion / not applicable

Question 57. Can these risks be addressed by supervision of crypto-asset service providers at EU level?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 57:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 58. Do you have other comments on the current supervisory framework of EU crypto-asset service providers (CASPs)?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

6.7.1. How could more integrated EU supervision of CASPs function?

Question 59. Please indicate to which extent you support the following possible models of more integrated EU supervision of CASPs:

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) A single EU-level supervisor, responsible for the licencing and supervision of all EU CASPs	0	0	0	0	0	O
b) An EU-level supervisor, responsible for the supervision of a subset of CASPs, for example significant CASPs, while NCAs would be responsible for the supervision of not significant CASPs	©	0	O	O	0	©
c) An EU-level supervisor over all EU CASPs, but with powers in certain key areas with other powers remaining at national level	0	0	©	0	0	©
d) An EU-level supervisor, responsible for the supervision of only certain, systemic EU CASPs and with powers in certain key areas (other powers, as well as not significant CASPs to remain subject to national supervision)	©	0	0	0	0	©
e) A supervisory model for significant crypto-asset service providers, like the one for issuers of significant Asset Referenced Tokens in the current MiCA regime (authorisation by the NCA and if certain criteria are met, supervision passes to EBA with the help of a supervisory college)	©	0	0	0	0	O
f) Other set-up	0	۲	۲	۲	0	0

Question 60. Would joint supervisory teams, composed of experts of NCAs and representatives of ESMA, under ESMA's lead, be an efficient tool to achieve a more harmonised and efficient authorisation, supervision and monitoring of CASPs?

- 1 Strongly agree
- 2 Rather agree
- 3 Neutral
- 4 Rather disagree
- 5 Strongly disagree
- Don't know / no opinion / not applicable

Please explain the reasoning for your answer to question 60:

5000 character(s) maximum

Question 61. Please identify under what circumstances more integrated EU supervision would provide the most benefits for CASPs:

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a) The size of the crypto-asset service provider	0	0	0	0	0	O
b) Whether it is part of an international group/conglomerate with subsidiaries in many different Member States and/or third countries	0	0	0	0	0	0
c) Whether it has a complex organisational structure featuring holding companies established in third countries	0	0	0	O	O	O
d) There is increased cross border activity	0	0	0	0	0	0
e) A large percentage of its clients reside in a different Member State	0	0	0	0	0	O
 f) The crypto-asset service provider provides certain crypto-asset services deemed more complicated (i.e. operates a crypto-asset platform) 	0	0	0	0	0	0
g) The crypto-asset service provider relies on outsourcing arrangements with entities that are not located in the same Member State as the crypto-asset service provider	0	0	0	0	0	۲

h) Whether the crypto-asset service provider is part of a group which includes issuers of asset referenced tokens and e-money tokens	0	0	0	0	0	©
i) Other	0	O	0	O	0	O

Please explain your answer to question 61. a), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 61. b), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 61. c), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 61. d), providing, where possible, quantitative evidence and examples.

Please also explain what you would consider "increased cross border activity":

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 61. e), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 61. f), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 61. g), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 61. h), providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

Question 62. Do you consider the threshold for significant CASPs in Article 85

(1) of MiCA adequate, high, or too low?

The threshold is currently 15 million active users on average in one calendar year.

- Too high
- Adequate
- Too low
- Don't know / no opinion / not applicable

Please explain your answer to question 62:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 63. Would a threshold based only on size be an appropriate criterion for supervision at EU level, or would it be more appropriate to consider further nuanced criteria, taking into account the indicators mentioned in question 61?

- A threshold based only on size would be an appropriate criterion
- It be more appropriate to consider further nuanced criteria
- Don't know / no opinion / not applicable

Please explain your answer to question 63:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

7. Horizontal questions on the supervisory framework

7.1. New direct supervisory mandates and governance models

Question 1. Would you agree that EU level supervision is beneficial to achieve a more integrated market?

- 1 Strongly agree
- 2 Agree
- 3 Neutral
- 4 Disagree
- 5 Strongly disagree
- Don't know / no opinion / not applicable

Please explain your answer to question 1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Make targeted progress toward centralised supervision: Centralising EU supervision will ensure greater coherence and consistency, benefitting the level playing field and regulatory certainty. It will also reduce the fragmentation of national practices, leading to greater efficiency and lower compliance costs for firms and investors. The initial first step should be to

introduce more centralising EU-level supervision in the secondary markets and post-trade areas.

Establish a central supervisory data reporting hub. Current fragmented reporting requirements create high costs for firms and NCAs and hinder effective supervisory data analysis. To address this , we advocate for: • Establishing a centralised hub within ESMA for all market-related supervisory reporting (e.g., MiFIR, EMIR, SSR);

• Empowering ESMA to manage the collection, processing, storage and quality assurance of all data within this hub, including analysis for policy and supervisory convergence purposes;

• Facilitating joint data analysis by ESMA and NCAs from the central hub.

Provide a central role to ESMA for reinforcing EU market integrity supervision. Currently, each NCA oversees market integrity within its own Member State, and some Member States even have multiple NCAs with overlapping mandates. This fragmentation results in limited cross-market and cross-asset class surveillance across the EU. Today, cross-border investigations are rare and complex undertakings and as a consequence suspicious trading activity is too often left unaddressed. Strong EU capital markets should also be clean markets. We call for ESMA to be made responsible for market integrity super¬vision in the EU, carrying out directly the central market surveillance function with a focus on market manipulation supervision, while operating in a hub-and-spoke model between ESMA and NCAs.

Question 2. Are there other sectors of financial services, not covered in the questions on the topic of supervision where granting ESMA new direct supervisory powers should be considered?

- Yes
- No

	1 (strongly agree - very important objective)	2 (rather agree - important objective)	3 (neutral)	4 (rather disagree - less important objective)	5 (strongly disagree - not important objective)	Don't know - No opinion - Not applicable
a) Streamlined supervisory process	0	۲	0	0	0	0
b) Single supervisory point of contact and efficiency in the engagement with a single supervisor, instead of multiple NCAs	0	۲	0	0	0	0
c) Reduced volume of Level 2 legislation (technical standards) and supervisory guidelines	0	۲	0	0	0	0
d) Coherent supervisory outcomes for the EU market as a whole	۲	O	0	0	0	0
e) more harmonised application of EU rules	۲	0	0	0	0	0
f) enhanced pool of expertise and resources	0	۲	۲	0	۲	0
g) building synergies and avoiding duplications,	0	0	۲	0	0	0
h) ensuring a high level of supervision across EU	0	۲	0	0	0	0
i) reduced costs	0	0	۲	0	0	0
j) other	0	۲	۲	0	0	۲

Please explain your answer to question 3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The most significant benefit would be harmonisation of application of EU rules and coherent supervisory outcomes for the EU market as a whole.

We would be concerned about a reduction in the volume of Level 2 legislation referenced as this is a practical support for implementing regulations. If there were two separate approaches to supervision within a sector (e.g. with larger or cross boarded entities under direct ESMA supervision and smaller ones under local NCA supervision) reducing the detailed Level 2 implementation requirements could make compliance more complicated.

Question 4. What would be the costs (one off costs and ongoing costs) and savings for your organisation associated with new direct supervisory mandates at the EU level?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Our members find it difficult to estimate costs and savings in the absence of understanding what day to day supervisory engagement would look like. Depending on the regulatory returns required and submission process there is likely to be some development work which would incur one off costs.

It is important that the aggregate costs of centralised/centraliing supervision do not increase vs current costs of national supervision. It is not acceptable if a tool intended for increasing EU capital market efficiency in practice would lead to further increasing the cost of doing business in the EU.

Question 5. Which governance do you consider most suitable for a given model of direct supervision?

a) A Supervisory Committee:

It would be composed of a limited number of independent members (employed by ESMA) and representatives of these NCAs in whose jurisdiction directly supervised entities are operating. This committee will guide the supervisory tasks given to the EU level and carried out by ESMA staff and/or joint supervisory teams. The committee could have different formations /configurations for each of the sectors supervised. In terms of decision making, three alternatives could be envisaged: 1. Final decision making by the Supervisory Committee

2. Supervisory Committee in charge but Board of Supervisors (BoS) would have a veto right on certain decisions when a set of pre-defined criteria would be met (e.g. particular political sensitivity/importance)

3. As per the current CCP Supervisory Committee, the new Supervisory Committee would prepare the decisions, but the BoS would be the final decision-making body

b) Establishing an Executive Board composed of the Chair of ESMA and a small number of full-time independent members:

It will take all decisions towards individual supervised entities. The BoS would ensure some NCAs involvement, and it would still be able to provide its opinion on any decision about directly supervised entities. This model would be similar to the one designed for the Anti-Money Laundering Authority (AMLA).

c) A governance model based on the current setting of direct supervision as for example for CRAs:

In this model, ESMA would become the sole direct supervisor without any direct participation of NCAs' staff in the authorisation and ongoing supervision. All EU NCAs would remain involved in all supervisory decisions through the BoS approval process, regardless of whether they are home NCA or not. When it comes to day-to-day supervision, this should be performed by ESMA staff. ESMA would be able to decide to delegate certain tasks to NCAs, but would continue to remain responsible for any supervisory decision.

Don't know / no opinion / not applicable

Please explain your answer to question 5 and explain for which reasons you think this governance model is the most suitable (e.g. speed of decision making, inclusiveness of process)?

You may differentiate your reply per sector:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Answer B: create an independent board consisting of experienced and highly regarded senior leaders with diverse background and experience in both the private and public sectors with no role for the Board of

Supervisors.

It is important, regardless of which governance model is chosen, that the model does ensure that the sector being supervised is represented by appropriate sector expertise. It is also important for the governance process to be as simplified as possible avoiding extra layers of approvals/reviews to ensure supervisory decisions can be made in a prompt manner.

Question 6. Would you envisage a different governance model apart from one of those outlined above?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 6:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

7.2. Supervisory convergence

Please select the ESA(s) for which you want to reply in this section:

Please select as many answers as you like



ESMA

Question 7. ESMA: Please rate the effectiveness of supervisory convergence tools in ESMA:

			• •	-		
	1 (least effective)	2 (rather not effective)	3 (neutral)	4 (rather effective)	5 (most effective)	Don't know No opinion - Not applicable
Breach of Union law	0	۲	0	0	0	0
Binding mediation	0	۲	0	0	0	0
Peer reviews	۲	0	0	0	0	0
Emergency powers	0	0	۲	O	O	0
Opinions	0	0	۲	0	0	0
Recommendations	0	۲	0	©	O	O
Product intervention powers	0	۲	0	0	O	0
Inquiries	0	۲	0	©	O	0
No action letters	۲	0	0	0	0	0
Guidelines	0	0	۲	0	O	O
Colleges of supervisors	0	0	0	۲	O	O
Coordination groups	0	۲	0	O	O	O
Collaboration platforms	0	۲	0	0	O	0
			1		1	

Warnings	0	0	۲	0	0	0
Questions and Answers	0	0	۲	0	0	0
Supervisory handbooks	0	۲	0	0	0	0
Stress tests	0	۲	0	0	0	0
Union strategic supervisory priorities	0	۲	0	0	0	0
Other	0	0	0	0	0	۲

Please specify to what other convergence tool(s) you refer in your answer to question 7 for ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 7 for ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Level 3 guidance in the form of Q&As are useful but the process for agreeing and finalising these can be very slow with significant time passing between identification of the issue requiring clarification and publication of final guidance, resulting in regulatory uncertainty in the intervening period.

College of supervisors can be a cumbersome tool, if used with a flawed governance/decision making structure and unclear roles and responsibilities between NCAs, ESMA and the College. Repeated requests for similar information can occur. In addition, our understanding is that where a consensus view cannot be reached within a College of supervisors, NCAs default to their national legal opinion resulting in the persistence of supervisory divergence. In order for this to be resolved there needs to be a centralised decision-making body and a requirement for NCAs to adhere to the decisions it makes.

7.3. Increasing the effective use of supervisory convergence tools

Please select the ESA(s) for which you want to reply in this section:

Please select as many answers as you like

ESMA
 EIOPA
 EBA

ESMA

Question 8. ESMA: Do you think that the current supervisory convergence tools are used effectively and to the extent that is possible?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 8 for ESMA and give examples:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No, but this is a function of the governance of the ESAs.: as long as the ESMA Board of Supervisors prioritises national autonomy over uniform interpretation of the Single Rule Book, supervisory convergence tools will function sub-optimally.

We also refer to our comment above at Q296 regarding the prolonged process for developing Level 3 guidance.

Question 9. ESMA: Do you think that the current governance and decisionmaking processes within ESMA provide sufficient incentives for the use of supervisory convergence tools?

- Yes
- No
- Don't know / no opinion / not applicable

Question 9.1. ESMA: What governance changes would you propose to increase the usage of supervisory convergence tools as well as the accountability and transparency of ESMA in using these tools?

- Move supervisory convergence decision to a Supervisory Committee as described above in the governance section
- Move supervisory convergence decisions to an Executive Board as described above in the governance section
- Other
- Don't know / no opinion / not applicable

Please explain your answer to question 9.1 for ESMA:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

See our response above at Q8

Question 10. ESMA: How could the mandate of the Chair and Executive Director of ESMA be modified to allow them to act more independently and

effectively in promoting supervisory convergence?

- Prohibition of re-election
- Longer term
- Other
- Don't know / no opinion / not applicable

Please specify to what other way(s) you refer in your answer to question 10 for ESMA:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 10 for ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

See our response above at Q8

Question 11. ESMA: [For NCAs] Did resource constraints ever hinder or prevent the use of supervisory convergence tools?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 11 for ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

7.4. Enhancements to existing tools

Please select the ESA(s) for which you want to reply in this section:

Please select as many answers as you like



ESMA

Question 12. ESMA: Do you see limitations or weaknesses in supervisory convergence tools in addressing significant divergences in supervisory practices between NCAs?

	Yes	No	Don't know - No opinion - Not applicable
Breach of Union law	۲	0	0
Binding mediation	۲	O	0
Peer reviews	۲	0	0
Emergency powers	0	۲	0
Opinions	0	۲	O
Recommendations	۲	0	O
Product intervention powers	۲	O	O
Inquiries	۲	0	O
No action letters	۲	0	O
Guidelines	0	۲	0
Colleges of supervisors	0	۲	0

Coordination groups	۲	۲	
Collaboration platforms	۲	0	0
Warnings	0	0	۲
Questions and answers	۲	0	0
Supervisory handbook	O	0	۲
Stress tests	O	O	۲
Union Strategic Supervisory Priorities	0	0	۲
Other	0	0	۲

(ESMA) If you responded "yes" for breach of Union law, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for **binding mediation**, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for **peer reviews**, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for emergency powers, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for **opinions**, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for recommendations, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for **product intervention powers**, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for inquiries, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

(ESMA) If you responded "yes" for no action letters, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for guidelines, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for coordination groups, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for collaboration platforms, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for **warnings**, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for questions and answers, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for supervisory handbook, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. (ESMA) If you responded "yes" for stress tests, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

(ESMA) If you responded "yes" for **Union Strategic Supervisory Priorities**, please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please specify to what other convergence tool(s) you refer in your answer to question 12 for ESMA, and please explain:

- why you see limitations or weaknesses and in which specific areas
- what concrete changes you would propose to address the limitations or weaknesses flagged and make these tools more effective

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 13. ESMA: ESMA founding regulations and sectoral legislation lay down the requirements to delegate tasks and responsibilities both from NCAs to ESMA or from ESMA to NCAs. This tool has been rarely used.

What kind of changes would be warranted to increase its usability?

Please explain, highlighting benefits and downsides:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

7.5. Possible new supervisory convergence tools

Please select the ESA(s) for which you want to reply in this section:

Please select as many answers as you like



EBA

ESMA

Question 14. ESMA: Do you see limitations in the current supervisory convergence tools to address home/host issues?

- Yes
- No
- Don't know / no opinion / not applicable

Question 14.1. ESMA: Please explain:

- what potential measures could be introduced to assess and ensure the effectiveness of home and host supervision in a given sector
- for which sectors would you support the new measures
- the cost and expected benefits of these new measures

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 15. ESMA: In the context of supervision of products or of conduct of business rules, supervisory convergence powers could be reinforced. ESMA may identify cases where home supervision is deemed ineffective either through ongoing monitoring or in response to a specific complaint. For example, ESMA could be given the power to issue an opinion/binding advice regarding ineffective national supervision to avoid that products or entities are granted access to the EU-market without adequate supervision.

Do you think that ESMA should be empowered to issue an opinion in cases where national supervision is deemed ineffective?

- Yes
- No
- \bigcirc

Don't know / no opinion / not applicable

Please explain your answer to question 15 on ESMA:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 16. ESMA: Do you think ESMA should be empowered to issue a binding advice in cases where national supervision is deemed ineffective?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 16 for ESMA and specify in which area:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Where necessary to achieve a level playing field with respect to supervision.

Question 17. ESMA: What would be the cost and expected benefit of such a system?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 18. ESMA: Are there additional supervisory convergence tools that should be introduced?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 18 for ESMA and provide an example:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

7.6. Data and technology hub

Please select the ESA(s) for which you want to reply in this section:

Please select as many answers as you like



ESMA

Question 19. ESMA: Which area(s) would benefit most from an ESMA's enhanced role as a data and technology hub?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Establish a central supervisory data reporting hub. Current fragmented reporting requirements create high costs for firms and NCAs and hinder effective supervisory data analysis. To address this, we advocate for: • Establishing a centralised hub within ESMA for all market-related supervisory reporting (e.g., MiFIR, EMIR, SSR);

• Empowering ESMA to manage the collection, processing, storage and quality assurance of all data within this hub, including analysis for policy and supervisory convergence purposes;

• Facilitating joint data analysis by ESMA and NCAs from the central hub.

Question 20. ESMA: In which sectors/areas would the development of supervisory technology tools (suptech, i.e. use of technology by supervisors to deliver innovative and efficient supervisory solutions that will support a more effective, flexible and responsive supervisory system) be most beneficial to enhance efficiency and consistency of supervision?

Please give examples:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 21. ESMA: How should ESMA's suptech tools be funded?

Please select as many answers as you like

- Privately by the supervised sector which would benefit from them
- Charges from NCAs proportionate to the use of the tool
- General budget (EU/NCA)
- Other

Please specify to what other way(s) of funding you refer in your answer to question 21 on ESMA:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 21 on ESMA:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

It is unclear why tech funding should be organized differently from the general funding of the ESAs – this should be done by a combination of NCA, industry and EU direct funding. The more responsibilities the ESMA is taking on, the more the NCA / Member State contribution to ESMA should increase, while national contributions by industry to their NCA should be decreased.

7.7. Funding

Please select the ESA(s) for which you want to reply in this section:

Please select as many answers as you like



ESAs' budget is currently composed of:

- contributions from the NCAs which are complemented by a contribution from the EU budget, with NCAs contributing 60% and the EU budget 40%
- In case of direct supervisory mandates, also of fees charged to market participants to cover the full costs of direct supervisory activities. ESMA has nine separate fee income streams and they represent approx. 30% of ESMA's revenue
- other payments from NCAs for ESAs to be able to undertake tasks on their behalf

ESMA

Question 22. ESMA: Do you consider the provisions on financing and resources for the tasks and responsibilities of ESMA appropriate?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 22 for ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No. As above in response to Q316, this should be done by a combination of NCA, industry and EU direct funding. The more responsibilities the ESMA is taking on, the more the NCA / Member State contribution to ESMA should increase, while national contributions by industry to their NCA should be decreased.

Question 23. ESMA: faces pressure to fulfil a growing number of mandates while staying within the ceilings of the multi-annual financial framework (MFF).

Taking into account the limitations of public financing, should ESAs be fully funded by the financial sector?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 23 for ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

NCAs/Member states should contribute more.

Alongside greater NCA/Member State contributions, ESAs should recalibrate their activities so there is less single minded focus on rule making (as overall regulatory pressure should be lessened) in line with the SIU objectives of simplification and burden reduction, while making more resources available to achieve harmonised supervisory outcomes in key strategic areas to facilitate effective market functioning.

Question 23.1. ESMA: would you be in favour of targeted indirect industry funding for certain convergence work (indirect fees), e.g. for specific tasks, like voluntary colleges, opinions, etc.?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain your answer to question 23.1 for ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 24. ESMA: Do you think the current framework includes sufficient checks and balances to ensure that EMSA makes efficient and effective use of its budget?

Yes

Don't know / no opinion / not applicable

Please explain your answer to question 24 for ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

As a general matter, it is important that supervisory costs should not increase overall as part of the current drive. The point about increasing mandates is noted but planned changes in mandate should consider the budgetary implications for supervisors as part of the cost benefit analysis.

Question 25. ESMA: Which of the following measures could be envisaged to ensure efficiency and effectiveness of ESMA budget?

Please select as many answers as you like

- Periodic performance audits assess the organisation's efficiency and effectiveness in executing its mandates, using resources, and achieving its goals
- Stronger role for the Commission on budgetary matters (at present, the Commission has no voting rights except the budget where it has one vote)
- Veto power for the Commission on the budget
- Transparency and monitoring mechanisms
- An obligation to publish details on the calculation and use of the fees charged to directly supervised entities
- Other

Please explain your answer to question 25 for ESMA and provide additional details:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

As a general matter, it is important that supervisory costs should not increase overall as part of the current drive. The point about increasing mandates is noted but planned changes in mandate should consider the budgetary implications for supervisors as part of the cost benefit analysis.

Additional information

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

The maximum file size is 1 MB. You can upload several files. Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

Useful links

More on this consultation (https://finance.ec.europa.eu/regulation-and-supervision/consultations-0/targetedconsultation-integration-eu-capital-markets-2025_en)

Consultation document (https://finance.ec.europa.eu/document/download/8c77fb5f-4fe6-4fa0-8fe6-293a94c43b26_en?filename=2025-markets-integration-supervision-consultation-document_en.pdf)

More on savings and investments union (https://finance.ec.europa.eu/regulation-and-supervision/savings-and-investments-union_en)

Specific privacy statement (https://finance.ec.europa.eu/document/download/0509b999-58ff-40e0-a1d0dd723da2b7df_en?filename=2025-markets-integration-supervision-specific-privacy-statement_en.pdf)

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