

29 June 2022

To: Hong Kong Exchanges and Clearing Limited

Dear Sirs/Madams

# Consultation Paper on Proposed Changes on Position Limits and Large Open Position Reporting Requirements

FIA<sup>1</sup> appreciates the opportunity to provide comments to the proposals set out in the "Proposed Changes on Position Limits and Large Open Position Reporting Requirements" consultation paper issued by Hong Kong Exchanges and Clearing Limited (**HKEX**) in June 2022.

We wish to emphasise the importance of ensuring that there is harmonisation between the rules imposed by the SFC and HKEX. Currently, EPs and their clients are temporarily required to observe two different limits for the same product whenever any new product is introduced by HKEX. This is due to the time lag in aligning the exchange level position limits prescribed by HKEX and the statutory position limits prescribed by the SFC. While EPs and their clients would always endeavor to abide by all imposed limits, such a discrepancy poses additional regulatory risks to them. This is also operationally burdensome as participants need to put in place separate controls to cater to two different regimes. Participants would therefore welcome both the SFC and HKEX working together to always have consistent rules in place.

Please find below our comments. These follow HKEX's questionnaire format for gathering feedback. Unless otherwise defined, capitalised terms used in this letter will bear the same meanings ascribed to them in the consultation paper.

#### QUESTION 1

In line with the existing methodology, HKEX is proposing to add two tiers of exchange-level position limit (200,000 and 250,000 contracts) which will increase the maximum limit to 250,000 contracts

<sup>&</sup>lt;sup>1</sup> FIA is the leading global trade organization for the futures, options and centrally cleared derivatives markets, with offices in London, Singapore and Washington, D.C. FIA's membership includes clearing firms, exchanges, clearinghouses, trading firms and commodities specialists from more than 48 countries as well as technology vendors, lawyers and other professionals serving the industry. FIA's mission is to support open, transparent and competitive markets, protect and enhance the integrity of the financial system, and promote high standards of professional conduct. As the principal members of derivatives clearinghouses worldwide, FIA's member firms play a critical role in the reduction of systemic risk in global financial markets. Further information is available at <a href="https://www.fia.org">www.fia.org</a>.



for exchange-level position limit for SSO. Would you agree to such change, in view of business needs, risk implications to the Hong Kong market and operational considerations?

We fully support increasing the maximum limit for exchange-level position limits of SSO to align with market growth. In fact, some members have requested that the limit be further revised upwards to 300,000 contracts.

However, the proposed change from a three-tier to five-tier model will further complicate the position limit regime and pose additional regulatory risks to exchange participants, particularly when monitoring position limit usage for their clients. This proposal will also introduce additional operational challenges for EPs as the introduction of two more tiers will entail two additional setups of every required aspect that is unique to each tier (for example, exchange fees).

In view of this, while we understand the rationale behind the tiered structure in defining the position limit of SSO based on the profile of underlying stocks, we recommend that HKEX reconsiders its proposal to add more tiers to the existing model. As the difference between each tier under both the current and proposed models is 50,000 contracts, HKEX could consider widening the bands within each of the existing three tiers rather than adding more tiers. This is especially since the tails at both ends are broader than the middle few tiers under the proposed model, thereby presenting an opportunity to consolidate the middle tiers into one.

We also note that the review of whether a stock belongs in a specific tier is conducted on an annual basis. We request that the HKEX considers whether this should be done more frequently, considering that certain stocks are more volatile than others.

Finally, we would like to seek clarity on the position limits applicable to market markers following any increase in position limits. A market maker can currently apply for up to two times the maximum position limit for certain SSO. Should the maximum position limits be increased to 250,000 contracts, can HKEX confirm that a market maker would be able to apply for two times that limit (i.e. 500,000 contracts)? Such an increase would be welcome given that the current limits do not reflect the increased liquidity of listed options in the past decade, as well as higher stock prices compared to when the rules were first put in place.

### **QUESTION 2**

Do you support the revision of the current SSF position limit model with the introduction of a fivetier model applicable to net positions (with 25,000 contracts as maximum position limit), a single month position limit set at two times the net limit, and a review mechanism for both annual



adjustments and corporate actions, in view of business needs, risk implications to Hong Kong market and operational considerations?

We are supportive of the review of the SSF position limit model and the proposed increase of the maximum limit for exchange-level position limit of SSF. However, for the reasons set out in our response to Q1, we encourage HKEX to reconsider its proposal to introduce additional tiers.

Instead, the HKEX could consider retaining the existing three tiers. The lower tier could be designated for stocks with limits less than *X*, the higher tier with limits more than *Y* and the middle tier between *X* and *Y*. In the event limits are insufficient in the future, this will allow them to be accommodated within the existing three bands rather than redefining each of the tiers again.

We also note that the proposed position limit will be based on the net position in all contract months for any SSF. This could bring about increased risks compared to using a net position for each month, as risks could differ from month to month.

The proposed model also contemplates annual reviews at the end of November, with any revisions effected on 1 April of the following year. We would encourage such reviews and revisions to take place more frequently to ensure that limits always reflect current market conditions.

#### **QUESTION 3**

Considering that flagship-minis are included in the position limits for products that reference the same index, do you support removal of the additional position limit that applies only to flagship-minis, in view of business needs, risk implications to Hong Kong market and operational considerations?

We support the removal of the additional position limits applicable only to the flagship-minis. This will simplify the rules and monitoring required, especially since the flagship-minis and associated standard contracts are fungible.

## **QUESTION 4**

Do you support revising the Large Open Position reporting requirement (from 2,500 to 500 contracts) for Mini-HSI and Mini-HSCEI futures and options, in view of business needs, risk implications to Hong Kong market and operational considerations?

Most members do not support revising the reporting requirement from 2,500 to 500 contracts for the flagship-minis. These contracts will probably result in a greater number of positions having to be reported as the contract size is smaller. In addition, as the exposure is only a fifth of the standard contract, the amount of risk that is being reported for the flagship-minis is not the same as the standard size contract.



# **OTHERS**

Can HKEX consider aggregating limits and monitoring them on a combined basis instead of setting a directional limit (i.e. long/short)? This will give EPs more flexibility to combine risk strategies to reduce exposure and would be a more accurate reflection of EPs' risks on the positions.

We welcome the opportunity to work with HKEX to address these comments before the implementation of the proposals for holiday trading. Please feel free to contact me at <a href="mailto:bherder@fia.org">bherder@fia.org</a>, Stella Gan, Head of Operations, Asia Pacific at <a href="mailto:sgan@fia.org">sgan@fia.org</a> or TzeMin Yeo, Head of Legal & Policy, Asia Pacific at <a href="mailto:tmyeo@fia.org">tmyeo@fia.org</a> should you wish to further discuss.

Yours faithfully

Bill Herder

Head of Asia-Pacific