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Targeted consultation on the review of the central clearing framework in the EU

Fields marked with * are mandatory.

Introduction

Rationale for launching the targeted consultation

The aim of this consultation is to seek feedback on possible measures, legislative and/or non-legislative, to improve the competitiveness of EU CCPs and clearing activities as well as ensure that their risks are appropriately managed and supervised.

On 10 November 2021, Commissioner McGuinness announced an extension of the equivalence decision for the UK framework on central counterparties. This extension will allow the Commission to come forward later in 2022 with proposals to

- Build domestic capacity through measures to make the EU more attractive as a competitive and cost-efficient clearing hub, and thus incentivise an expansion of central clearing activities in the EU
- Strengthen supervision: if the EU is to increase its capacity for central clearing, the risks resulting from an increased activity need to be appropriately managed. As such, there is a need to strengthen the EU's supervisory framework for CCPs, including a stronger role for EU-level supervision

Against this background, this consultation seeks stakeholders' views as to how to achieve these objectives. It builds on Commission reflections in several respects.

First, the need to **mitigate potential risks to EU financial stability**. As highlighted by the European Commission in the 19 January 2021 Communication "The European economic and financial system: fostering openness, strength and resilience", as well as in the 10 November statement by Commissioner McGuinness on the proposed way forward on central clearing, over-reliance on central counterparties (CCPs) located in the United Kingdom (UK) for some clearing activities is a source of financial stability risk in the medium term. As such, exposures to UK CCPs need to be reduced to mitigate these risks.

In this context, in January 2021 the Commission set up a working group including senior staff from the European Central Bank (ECB), the European Supervisory Authorities and the European Systemic Risk Board (ESRB) to explore the opportunities and challenges involved in transferring derivatives clearing from the UK to the EU. The discussions in the group confirmed the risks for the EU stemming from the exposures to UK CCPs. Such risks were also highlighted in the assessment of systemic third-country CCPs carried out by the European Securities and Markets Authority (ESMA)

under the framework of <u>EMIR 2.2</u>, which was finalised in December 2021. In preparation of the report, ESMA also consulted the ESRB and the central banks of issue.

While cooperation with third-country authorities where critical infrastructures are based will remain a key pillar of a sound supervisory approach, the extent of the exposures at hand requires EU institutions and stakeholders to work to reduce the level of risks, which can ultimately affect the stability of individual counterparts or even of the EU financial system.

Second, the need to **establish strong foundations on which to build the** <u>capital markets union</u> (**CMU**), as set out in the <u>CMU action plan of September 2020</u> and in the <u>Communication from the Commission "Capital markets union Delivering one year after the action plan" of November 2021. Efficient and competitive post-trade markets in general, and clearing in particular, will contribute to creating deeper, more liquid markets in the EU as post-trade infrastructures are the backbone of capital markets. A strong, competitive and integrated financial system is in turn the basis for a robust and vibrant economy. Thus, while remaining open to global financial markets, deep and liquid EU capital markets, underpinned by competitive and cost-efficient market infrastructures such as central counterparties, are key to reducing the EU's overreliance on third-country providers for critical financial services. A more centralised approach to supervision is an integral part to these objectives, as it supports convergence and an EU-wide perspective. This was also highlighted in the European Parliament Resolution on Further developing the CMU of October 2020.</u>

Finally, the input received to this consultation will also contribute to an assessment of the current CCP supervisory framework, as provided for under Article 85(7) of the <u>European Market Infrastructure Regulation (EMIR)</u>.

Background on the EMIR framework

In accordance with the 2009 G20 Pittsburgh agreement to reduce the systemic risk linked to the extensive use of Over-The-Counter (OTC) derivatives, the EU adopted EMIR in 2012. A key pillar of EMIR is the requirement for standardised OTC derivatives contracts to be cleared through a CCP. Mandatory clearing for certain asset classes, as well as an increased voluntary use of central clearing amid growing awareness of its benefits among market participants, have led to a rapid growth of the volume of CCP activity since the adoption of EMIR – in the European Union (EU) and globally.

EMIR 2.2 was adopted in October 2019 and entered into force on 1 January 2020. It introduced new rules that enhanced the supervisory role of ESMA and EU central banks, mainly over third-country CCPs. This was considered necessary to address the growing concentration risks for the EU in third-country CCPs, in particular against the backdrop of the departure of the UK from the EU, which significantly increased the proportion of euro and other Union currency-denominated transactions cleared outside the EU. According to the Bank for International Settlements, as of 31 December 2020 the outstanding notional amount of OTC derivatives was about EUR 477 trillion worldwide, of which interest rate derivatives represented about 80% and foreign exchange derivatives almost 17%. More than 30% of all OTC derivatives are denominated in euro and other Union currencies. The market for central clearing of OTC derivatives is highly concentrated, in particular the market for central clearing of euro-denominated OTC interest rate derivatives, of which more than 90% are cleared in one single CCP established in the UK.

For EU CCPs, EMIR 2.2 introduced a more pan-European approach, where the CCP Supervisory Committee established within ESMA plays a key role bringing together in a single forum the different EU CCP national competent authorities, central banks and three independent members. It also strengthened the role of colleges of supervisors and central banks.

For third-country CCPs, EMIR 2.2 introduced a new system where CCPs are tiered depending on their systemic importance to the financial stability of the EU and its Member States. While non-systemic CCPs (**Tier 1 CCPs**) are allowed to provide services in the EU under the supervision of their home supervisors after being recognised by ESMA, systemically important CCPs (**Tier 2 CCPs**) have to comply with certain EMIR requirements and are supervised by ESMA. According to EMIR 2.2 ESMA, in agreement with the relevant central banks of issue and after consulting the ESRB, can conclude that a CCP or some of its clearing services are of such substantial systemic importance that the CCP should not be recognised to provide certain clearing services or activities. Based on its assessment, ESMA can

recommend that the European Commission adopt an implementing act confirming that that CCP should not be recognised to provide certain clearing services or activities, as compliance with the additional EMIR requirements would not be sufficient to safeguard the financial stability of the EU or one or more of its Member States.

On 28 September 2020 ESMA recognised three UK CCPs from 1 January 2021, with LME Clear Limited being assessed as a Tier 1 CCP and ICE Clear Europe and LCH Limited as Tier 2 CCPs. In December 2021 ESMA came to the conclusion that, although certain services provided by the two identified Tier 2 CCPs, LCH Ltd and ICE Clear Europe Ltd, are of a substantial systemic importance, the cost of not recognising these services would be too high compared to its benefits at this point in time. The services concerned relate to interest rate derivatives in euro and Polish zloty, as well as credit default swaps and short-term interest rate derivatives in euro.

Responding to this consultation

The purpose of this document is to consult all stakeholders on their views on possible measures, legislative and/or non-legislative, impacting on the framework applicable to CCPs both within and outside the Union as well as the framework applicable to market participants using the services of these CCPs, either directly as clearing members or indirectly as clients. The responses to this consultation will provide important guidance to the Commission services in preparing legal proposals where appropriate. The Commission acknowledges that not all questions are relevant to all stakeholders and invite respondents to reply to those questions that are most relevant to them.

Responses to this consultation are expected to be most useful where issues raised in response to the questions are supported with a clear and detailed narrative, evidenced by data (where possible) and qualitative evidence, and accompanied by specific suggestions for solutions to address them in the Regulation.

All interested stakeholders are invited to respond to the questions set out below.

Please note: In order to ensure a fair and transparent consultation process only responses received through our online questionnaire will be taken into account and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-central-clearing-review@ec.europa.eu</u>.

More information:

- on this consultation
- on the consultation document
- equivalence derivatives and EMIR
- on the protection of personal data regime for this consultation

About you

- *Language of my contribution
 - Bulgarian
 - Croatian

	Czech
0	Danish
0	Dutch
•	English
0	Estonian
0	Finnish
0	French
0	German
0	Greek
0	Hungarian
0	Irish
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	Romanian
	Slovak
	Slovenian
	Spanish
0	Swedish
*I am	giving my contribution as
	Academic/research institution
•	Business association
0	Company/business organisation
	Consumer organisation
0	EU citizen
0	Environmental organisation
0	Non-EU citizen
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	Public authority
0	Trade union
	Other

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*Surname			
Vijgen			
*Email (this won't be p	oublished)		
rvijgen@fia.org			
*Organisation name			
255 character(s) maximum			
FIA European Principal	Traders Association (FIA E	PTA)	
*Organisation size			
Micro (1 to 9 en	nnlovees)		
Small (10 to 49	,		
Medium (50 to 2	,		
Large (250 or m			
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Check if your organisation is influence EU decision-making		er. It's a voluntary database fo	or organisations seeking to
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*Country of origin			
Please add your country of o	origin, or that of your organi	sation.	
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Albania	Dominican	Lithuania	Saint Vincent
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			Grenadines
Algeria	Ecuador	Luxembourg	Samoa
American Samo	oa [©] Egypt	Macau	San Marino

*First name

Andorra	El Salvador	Madagascar	São Tomé and Príncipe
Angola	Equatorial Guinea	a [©] Malawi	Saudi Arabia
Anguilla	Eritrea	Malaysia	Senegal
Antarctica	Estonia	Maldives	Serbia
Antigua and	Eswatini	Mali	Seychelles
Barbuda			
Argentina	Ethiopia	Malta	Sierra Leone
Armenia	Falkland Islands	Marshall Islands	Singapore
Aruba	Faroe Islands	Martinique	Sint Maarten
Australia	Fiji	Mauritania	Slovakia
Austria	Finland	Mauritius	Slovenia
Azerbaijan	France	Mayotte	Solomon Islands
Bahamas	French Guiana	Mexico	Somalia
Bahrain	French Polynesia	n Micronesia	South Africa
Bangladesh	French Southern	Moldova	South Georgia
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Barbados	Gabon	Monaco	South Korea
Belarus	Georgia	Mongolia	South Sudan
Belgium	Germany	Montenegro	Spain
Belize	Ghana	Montserrat	Sri Lanka
Benin	Gibraltar	Morocco	Sudan
Bermuda	Greece	Mozambique	Suriname
Bhutan	Greenland	Myanmar/Burma	Svalbard and
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Bouvet Island	Guernsey	New Caledonia	Tajikistan

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	Cape Verde		Indonesia	0	Oman	0	Turkmenistan
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	Central African		Iraq		Palau	0	Tuvalu
	Republic						
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	Chile		Isle of Man	0	Panama	0	Ukraine
	China		Israel		Papua New		United Arab
					Guinea		Emirates
	Christmas Island		Italy		Paraguay		United Kingdom
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	Cocos (Keeling)		Japan	0	Philippines	0	United States
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							Islands
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0	Comoros	0	Jordan	0	Poland		US Virgin Islands
0	Congo	0	Kazakhstan	0	Portugal		Uzbekistan
0	Cook Islands	0	Kenya	0	Puerto Rico	0	Vanuatu
0	Costa Rica	0	Kiribati	0	Qatar	0	Vatican City
	Côte d'Ivoire		Kosovo		Réunion		Venezuela

	Croatia	Kuwait	0	Romania	0	Vietnam
	[©] Cuba	Kyrgyzstan		Russia		Wallis and
						Futuna
	Curaçao	Laos		Rwanda		Western Sahara
	Cyprus	Latvia		Saint Barthélemy		Yemen
	Czechia	Lebanon		Saint Helena		Zambia
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The Commission will publish all contributions to this targeted consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. Fo r the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') is always published. Your e-mail address will never be published. Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

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Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous

Only the organisation type is published: The type of respondent that you responded to this consultation as, your field of activity and your contribution will be published as received. The name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

General questions

Question 1. In the sections below, throughout this document, a range of possible options are presented which could support enhancing the attractiveness of clearing at EU CCPs, thus reducing reliance of EU participants on Tier 2 third-country CCPs, focussing on both the supply side and the demand side of clearing services. Please indicate which ones are the most effective in your view in contributing to the objectives:

	1 (very effective)	2 (rather effective)	3 (neutral)	4 (rather not effective)	5 (not effective)	Don't know - No opinion - Not applicable
Broadening the scope of clearing participants	•	0	©	0	0	0
Broadening the scope of products cleared	0	0	•	0	0	0
Higher capital requirements in CRR for exposures to Tier 2 CCPs	0	0	0	•	0	0
Exposure reduction targets toward specific Tier 2 CCPs	0	0	0	•	0	0
Macroprudential tools	0	0	0	•	0	0
Obligation to clear in the EU	0	0	0	•	0	0
Active account with an EU CCP	0	0	•	0	0	0
Hedge accounting rules	0	•	0	0	0	0
Use of post-trade risk reduction services	0	•	0	0	0	0

Fair, reasonable, non-discriminatory and transparent (FRANDT) commercial terms for clearing services	0	0	0	0	•	0
Measures to expand the services by EU CCPs	0	•	0	0	0	©
Payment and settlement arrangements for central clearing	0	0	•	0	0	0
Segregated default funds	0	0	•	0	0	0
Enhancing funding and liquidity management conditions	0	0	0	0	0	0
Interoperability	0	0	0	0	0	0
Other	0	0	•	0	0	0

Please specify to what other option(s) you refer in your answer to question 1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The FIA European Principal Traders Association (FIA EPTA) appreciates the opportunity to respond to the European Commissions' (Commission) targeted review of the EU central clearing framework.

FIA EPTA represents 26 independent European Principal Trading Firms (PTFs) which deal on own account, using their own money for their own risk, to provide liquidity and immediate risk-transfer in exchange-traded and centrally-cleared markets for a wide range of financial instruments, including shares, options, futures, bonds and ETFs.

Our members are independent market makers and providers of liquidity and risk transfer on trading venues and end-investors across Europe. Market making and liquidity provision (also referred to as principal trading or dealing on own account) is a distinct activity that is undertaken by non-systemic investment firms rather than banks, in a highly dispersed and varied ecosystem of independent Principal Trading Firms. These firms operate in an innovative and competitive fashion leading to a vibrant, dynamic and diverse ecosystem which massively reduces interconnectedness and increases substitutability. This fundamentally reduces systemic risk whilst improving market quality and lowering costs for retail and institutional investors alike.

FIA EPTA members believe in open, safe and transparent capital markets, both in the European Union and globally. FIA EPTA is an affiliate of the FIA, the global trade association for futures, options and centrale cleared derivatives markets, we serve different kinds of member firms we have on several topics similar views as FIA EPTA members are important users of the CCP framework.

FIA EPTA members believe that the Commission should firstly focus on opportunities to incentivise clearing of new transactions on EU CCPs as moving legacy positions to another CCP will create issues around higher cost and increased risk of closing and re-opening the cleared position on the market.

FIA EPTA members believe that harmonisation of the different EU legal frameworks for cross-border activity would be helpful as EU CCPs require complex legal structures to ensure the enforceability of their rules in a default situation.

FIA EPTA members would suggest not making mandatory changes, for example, to extend the scope of the clearing obligation in the EU to new entities or new products unless there is a market-driven demand for such an extension or compelling clearing to take place via an EU CCP, as that would result in the EU diverging from global regulatory standards and departing from the principles of mutual recognition and harmonisation.

Question 1.1 Please explain your response to Q1, setting out the reasons and providing an assessment of costs and benefits of each option.

In your answers please also take into account costs and benefits for the real economy:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members agree with and support the Commission in its goals to further develop the EU Capital Markets. The EU has worked hard to build a robust market infrastructure that is attracting to market participants. The EU has grown to become the dominant place to trade and clear for several asset classes, including equities, fixed income, exchange-traded derivatives and repo's.

FIA EPTA members would like to emphasise that it is not yet feasible that all (euro-dominated) derivatives clearing should be moved to the EU as there are not always alternatives. This is the case for instance with, most contracts cleared on ICE Clear Europe and LME Clear (London Metal Exchange). Access to these products in these markets is crucial for EU companies. Forcing EU clearing members to relocate these contracts to the EU would push European clients to non-EU clearing members for hedging their risk at the same UK CCPs as there is no substitute EU market. This can lead to stability risks and fragmentation of derivates markets.

FIA EPTA members believe this is not in the interest of the goals of the Commission and would, therefore, suggest robust cooperation between EU supervisory authorities and the host state authorities of Third Country-CCPs as this will ensure the accessibility of these markets and products for EU firms.

I. Scope of clearing participants and products cleared

The discussions that took place in 2021 in the working group set up by the Commission as well as in ad hoc outreach meetings with market participants showed that one way to enhance the attractiveness of EU CCPs could be to widen the scope of clearing members and clients accessing CCPs as well as the products offered for clearing or required to be cleared. Under appropriate conditions, broadening the clearing obligation can bring benefits in terms of financial stability.

Article 1 EMIR currently defines the list of entities subject to its requirements. A number of entities such as central banks and debt management offices are excluded from the scope of EMIR. Article 89 also temporarily exempts Pension Scheme Arrangements ('PSAs') from the clearing obligation. This exemption will come to an end in June 2023 at the latest (Pursuant to Article 85(2) EMIR, the end date of the exemption laid down in Article 89(1) EMIR may be extended twice, each time by one year), after which PSAs will be required to clear.

In terms of products, point 7 of Article 2 EMIR gives a definition of the term OTC derivatives that is further on used throughout the text in particular in Articles 4 and 5 where the clearing obligation and the clearing obligation procedure are framed, delegating the task of defining the range of products subject to a clearing obligation to the European Commission, based on a draft to be developed by ESMA.

In order to enhance the liquidity in EU CCPs, which is perceived as a key factor by market participants, it is asked which additional products and entities could be subject to a clearing obligation and under what conditions, if any. The financial stability angle should also be kept in mind when answering to these questions. It should also be considered which potential measures could encourage PSAs to clear their transactions at EU CCPs (In a <u>public letter to Commissioner McGuinness dated 19 October 2021, Pensions Europe</u> indicated that "PSAs are willing to continue actively reducing their exposures to UK CCPs, and open and hold active accounts within the EU based CCPs").

Entities (such as funds) which have a similar profile to PSAs are also welcome to respond to the questions below.

a) Clearing obligation for PSAs

PSAs under EMIR are subject to a temporary exemption from the central clearing obligation. The Commission extended the exemption until June 2022 (Commission Delegated Regulation (EU) 2021/962 of 6 May 2021). The objective of this section is to gather further insights into potential initiatives which could make it easier for PSAs to clear their transactions at EU CCPs.

Question 1. What measures (legislative or non-legislative) do you think would be useful in order to make clearing in the EU more attractive for PSAs?
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 2. How could the current offer by EU CCPs, including the direc /sponsored access models which were designed to also specifically address central clearing issues for PSAs, be further improved and/or facilitated? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 3. (For CCPs) Can you provide information as to the number of EU PSAs on-boarded over the last year?
Yes
No
Don't know / no opinion / not applicable
Question 4. (For clearing members) Have you considered becoming a sponsor/clearing agent for a PSA or other buy-side entities in a direc/sponsored access model offered at EU CCPs?
YesNo
INO

Please explain the reasons your answer to question 4:

Don't know / no opinion / not applicable

including spaces and line break	ks, i.e. stricter than the MS Word characters counting method.
	e the advantages of the model from a clearing member
perspective?	
5000 character(s) maximum	ks, i.e. stricter than the MS Word characters counting method.
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5000 character(s) maximum	ring member perspective? ss, i.e. stricter than the MS Word characters counting method.
collateral transformat	ks/clearing members) How could your capacity to offer tion services to PSAs be improved? Have you identified
any barriers or regulacilitate such offer?	latory elements that would need to be improved to
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facilitate such offer? 5000 character(s) maximum	ss, i.e. stricter than the MS Word characters counting method.
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Question 6. (For PSAs) Do you currently actively clear derivatives at more than one CCP?



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N		o opinion /	not or	nliaahla					
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	on 7. Accor inated OTC			be broug	ht to d		ce PS		come
What	amounts	could	be	brought	to	clearing	in	the	EU?
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Question 2. Ple qualitative	ase describ	e your derivatives quantitative	portfolio, providing information:	both
• interest rate	derivatives			
• credit deriva	ntives			
• foreign exch	ange derivat	ives		
• equity deriva	atives			
• commodity	derivatives			
• others				
Please describe	in detail, sp	ecifying whether th	e derivatives are exc	hange
traded or OTC.				
5000 character(s) maxincluding spaces and line		er than the MS Word character	rs counting method.	

Question 2.1. Please provide information on the overall nominal/notional
amounts and relative amounts of your derivatives, differentiating by type of derivative and by currency of denomination if possible: 5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 3. Do you currently clear at a CCP only derivatives subject to the clearing obligation under EMIR or also other types of derivatives?
Only derivatives subject to the clearing obligation under EMIR
 Both derivatives subject to the clearing obligation under EMIR and other derivatives Other
Don't know / no opinion / not applicable
Don't know / no opinion / not applicable
Question 3.2 If you also clear other OTC derivatives (i.e. not subject to the clearing obligation under EMIR or within the scope of MiFIR article 29), please explain which ones and provide information/data as to the notional $a\ m\ o\ u\ n\ t\ s\ .$
Please provide, where possible, this information per type of "other
derivative":
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
including spaces and line breaks, i.e. stricter than the IVIS Word characters counting method.
Question 4. If you do not currently clear other OTC derivatives at a CCP, are
you considering/would you consider approaching a CCP to clear them?
○ Yes
NoDon't know / no opinion / not applicable
ροπ εκποιν / πο οριπιοπ / ποι αρριτοαρίσ

Question 4.1 What are the considerations that drive/would drive your decision?

Please	explain	providing,	where	possible,	quantitative	evidence	and
example	es:						

stion 5. How would you describe	your client c	learing relat	ionship wi
ring member:			Don't know
	Yes	No	No opinio Not applicab
a) in terms of offer of client clearing services, is it easy for you to find a clearing member to access a CCP?	©	•	0
b) Is it expensive?	•	©	0
c) is it/would it be more difficult/expensive for you to find a clearing member to access an EU CCP?	0	•	0
etion 5.1 Places explain your room	once to gues	otion E and I	arovido wł
stion 5.1 Please explain your resp sible, quantitative evidence and e	-	_	
mate of the costs under Q5 b) and	c):		
<i>0 character(s) maximum</i> ding spaces and line breaks, i.e. stricter than the MS	S Word characters	counting method.	

Question 5.2 If you answered Yes under question Q5(b), please also provide a comparison with respect to the cost of bilateral trades and an estimate of how costs of client clearing have evolved over the last 5-10 years:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 6. Do you select where to clear or do you rely on the advice of your
clearing member?
I select where to clear
I rely on the advice of my clearing member
Don't know / no opinion / not applicable
Overtion 7 (neuticularly for incurers) De vey think improvements are
Question 7. (particularly for insurers) Do you think improvements are necessary in the regulatory framework (e.g. Solvency II/delegated
regulations, etc.) to incentivise clearing at a CCP?
© Yes
© No
Don't know / no opinion / not applicable
Question 8. Are you a direct member at a CCP in a direct/sponsored access
model?
○ Yes
No No
No, but I am considering it
Don't know / no opinion / not applicable
Question 8.1 Please explain the key in influencing your choice providing,
where possible, quantitative evidence and examples:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 8.2 (for insurers applying the Solvency II standard formula) In
relation to question 8.1, are capital requirements related to derivatives exposures a key/important factor affecting your choice?
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 9. How do you consider the offer of direct/sponsored access
models in the EU relative to what is offered in other third countries?
Please explain you answer providing, where possible, quantitative evidence
and examples.
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 10. Are there any regulatory incentives that could facilitate the use
of such models by yourself?
Yes
[©] No
- Don't know / no obinion / not applicable
Don't know / no opinion / not applicable
Question 10.1 Please explain your answer to question 10, providing, where
Question 10.1 Please explain your answer to question 10, providing, where
Question 10.1 Please explain your answer to question 10, providing, where possible, quantitative evidence and examples including on the potential
Question 10.1 Please explain your answer to question 10, providing, where possible, quantitative evidence and examples including on the potential costs and benefits:
Question 10.1 Please explain your answer to question 10, providing, where possible, quantitative evidence and examples including on the potential costs and benefits: 5000 character(s) maximum
Question 10.1 Please explain your answer to question 10, providing, where possible, quantitative evidence and examples including on the potential costs and benefits: 5000 character(s) maximum

Question 11. Do you think further incentives to facilitate client clearing should be introduced?
© Yes
© No
Don't know / no opinion / not applicable
Question 12. Collateral transformation services provided by banks are often used by clients to meet liquidity needs related to margin calls. How do you consider the treatment of repos/reverse repos under the <u>Capital</u> <u>Requirements Regulation</u> : do you think there is room for better encouraging
banks to provide collateral transformation services to their clients which
clear in the EU?
© Yes
[◎] No
Don't know / no opinion / not applicable
Question 13. How could EMIR or other legal texts be amended so that direct
access to CCPs is facilitated so that smaller banks or end users are less dependent on the limited number of client clearing service providers? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
dependent on the limited number of client clearing service providers? 5000 character(s) maximum
dependent on the limited number of client clearing service providers? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 14: Is there a need to adjust the trading rules to make it more attractive for private entities to trade on trading venues with central clearing
dependent on the limited number of client clearing service providers? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 14: Is there a need to adjust the trading rules to make it more attractive for private entities to trade on trading venues with central clearing arrangements?
dependent on the limited number of client clearing service providers? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 14: Is there a need to adjust the trading rules to make it more attractive for private entities to trade on trading venues with central clearing arrangements? Yes
dependent on the limited number of client clearing service providers? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 14: Is there a need to adjust the trading rules to make it more attractive for private entities to trade on trading venues with central clearing arrangements? Yes No
dependent on the limited number of client clearing service providers? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 14: Is there a need to adjust the trading rules to make it more attractive for private entities to trade on trading venues with central clearing arrangements? Yes No Don't know / no opinion / not applicable

Question 15: Is there a need to amend/recalibrate UCITS counterparty exposure limits (Articles 50(1)(g) (iii) and 52 and of Directive 2009/65/EC) to distinguish cleared versus non-cleared, cleared at a Tier 2 versus other CCPs? Yes No
Don't know / no opinion / not applicable
c) Encourage clearing by public entities
In the context of building domestic capacity and incentivising an expansion of central clearing activities in the EU, an assue identified relates to a lack of liquidity in EU-based CCPs and the possible role for public entities in addressing this problem. Market participants have suggested that the participation of national and supranational public bodies (e.g. multilateral banks, public banks managing state participations, debt management offices, central banks, other bodies) in EU-based CCPs could increase the liquidity pool available in those CCPs. The following questions aim at gaining a petter understanding on how to achieve this goal. Question 1. To what extent do you think that the participation of public entities would add to the attractiveness of central clearing in the EU? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 2.1 What are the benefits of public entities to centrally clear? 5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 2.2 What are the costs and other drawbacks of public entities to centrally clear?

5000 character including space:	, ,	aks, i.e. stricte	er than the MS	Word charac	ters counting m	ethod.	
Question 3.	. What wo	uld make	it more a	ttractive	for public	entities (as	referred
to in Ar	ticle 1(4) and	Article	1(5) E	MIR) to	centrally	clear?
Please exp	lain vour	answer n	rovidina	where no	nesible au	antitative e	vidence
and examp	-	-		=	· -		viderice
5000 character	. ,	ako i o otrioto	or than the MC	Mard abaras	toro counting m	othod	
including spaces	s and line brea	aks, i.e. stricte	er triari trie ivi5	vvord charac	ters counting in	etnoa.	
Question 3	3.1 Startin	a from w	hich volu	mes wou	uld it be a	ttractive fo	r public
entities	to	_	sider	to		rally	clear?
Please exp	-	-	•	-			vidence
and examp	•	ding on tr	ie potentia	al costs a	ind benefit	is:	
5000 character including space:	• *	aks ile stricte	er than the MS	Word charac	ters counting m	ethod	
molading opaco		21.0, 1101 0111010		77010 0110100			

Question 3.2 Do you see any opportunities to facilitate central clearing for public entities with small clearable volume?

Please explain your answer providing, where possible, quantitative evidence and examples, including on the potential costs and benefits:

5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 4. **for public entities**: Are you a public sector entity (under point (8) of Article 4 (1) CRR) active in OTC Derivatives, Exchange Traded Derivatives, Securities Financing Transactions or other transactions that could be centrally cleared?

- Yes
- ON
- Don't know / no opinion / not applicable

Question 4. **for multilateral development banks**: Are you a multilateral development bank under Art. 117 CRR active in OTC Derivatives, Exchange Traded Derivatives, Securities Financing Transactions or other transactions that could be centrally cleared?

- Yes
- O No
- Don't know / no opinion / not applicable

Question 4. **for Member States' public authorities**: Are public sector entities in your jurisdiction active in OTC Derivatives, Exchange Traded Derivatives, Securities Financing Transactions or other transactions that could be centrally cleared?

- Yes
- O No

Question 4. for central banks : Are you a central bank active in OTC Derivatives, Exchange Traded Derivatives, Securities Financing Transactions or other transactions that could be centrally cleared?
Yes
O No
Don't know / no opinion / not applicable
Question 4. for CCPs : Do you clear for public sector entities active in OTC Derivatives, Exchange Traded Derivatives, Securities Financing Transactions or other transactions that could be centrally cleared?
© No
Don't know / no opinion / not applicable
Question 5. Do these public entities / do you already voluntarily clear some or all of these transactions via a CCP?
Yes, all of these transactions
Yes, some of these transactions
No
Don't know / no opinion / not applicable
Question 6. Which CCP/CCPs do they/you use or would they/you consider using to clear these transactions?
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 6.1 If you would not consider clearing these transactions in EU CCPs, please explain the reasons: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Don't know / no opinion / not applicable

Question 7. In case they/you already clear in a third-country CCP, would the
you be willing to switch to EU-based CCPs, where possible?
Yes
O No
Don't know / no opinion / not applicable
Question 8. Would those public entities not accessing a CCP for some or all of their transactions / you consider voluntarily doing so in the future?
© Yes
O No
Don't know / no opinion / not applicable
Question 9. Do those public entities which access CCPs for some or all of
heir transactions / you, do so:
directly
as a client of a general clearing member
through indirect clearing arrangements
on't know / no opinion / not applicable
Question 10.1 Where these public entities / you are a clearing member of
CCPs, do they/you post initial and/or variation margin?
Yes
O No
Don't know / no opinion / not applicable
Please explain your answer to question 10.1 providing further quantitative
and qualitative information:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 10.2 Where these public entities / you are a clearing member of CCPs, do they/you contribute to the CCP's default fund or any recovery or resolution measures? Yes No Don't know / no opinion / not applicable
Please explain your answer to question 10.2 providing further quantitative and qualitative information:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 10.3 Where these public entities / you are a clearing member of CCPs, do they/you use any form of a sponsored model to fulfil their/your
obligations vis-a-vis the CCP?
Yes
O No
Don't know / no opinion / not applicable
Please explain your answer to question 10.3 providing further quantitative and qualitative information:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 10.4 Where these public entities / you are a clearing member of CCPs, does the CCP's rulebook contain any specific provisions regarding the participation of these entities? Yes No

Don't know / no opinion / not applicable

Please	explain	your	answer	to	question	10.4	providing	further	quantitative
and qu	alitative	inforn	nation:						

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 11.1 Where these public entities access CCPs through a general
clearing member, is that clearing member:
another public entity
a profit oriented entity
other
on't know / no opinion / not applicable
Please specify to what other type(s) of entity you refer in your answer to
question 11.1:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 11.2 Where these public entities access CCPs through a general clearing member, do the contractual arrangements of the CCP, the general clearing member and the public entity contain special provisions reflecting the public entity's status? Yes No Don't know / no opinion / not applicable
20.1 Cition / No opinion / Not applicable

Question 12. Have you encountered any issues regarding the post-trade reporting of transactions to which public entities are counterparties?

Yes

No
Don't know / no opinion / not applicable
Question 13. Should there be a differentiation between types of public entities?
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 13, providing, where possible, quantitative evidence and examples: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 14. Are there characteristics of different types of public entities that require specific considerations in your opinion?
© Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 14 and mention – where appropriate – the Member State concerned: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 15. Which public entities should centrally clear in your opinion? Why?
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 16. The determination of which public entities should centrally clear should be linked to:

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
The type of public entity (i.e. multilateral development banks, public banks managing state participations, debt management offices, central banks, other public (sector) entities)	©	0	©	•	•	•
The assessment /rating of the public entity	0	0	0	0	0	•
The size of the public entity	0	0	0	0	0	0
The mission of the public entity	0	0	0	0	0	0
The ownership structure of the public entity (fully owned by a public owner? (Partially) private investors ok)	0	0	0	0	0	•
Other	0	0	0	0	0	•

Question 16.1 Please explain your answer to question 16 providing, where possible, quantitative evidence and examples including on the potential costs and benefits:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

~ -	vestion 47. Which mublic entities about a net controlly also in very entities 0
	uestion 17. Which public entities should not centrally clear in your opinion? hy?
	2000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 18. Which type of central clearing do you consider most suited for public entities?

- directly
- as a client of a general clearing member
- through indirect clearing arrangements
- on't know / no opinion / not applicable

Question 18.1 Please explain your answer to question 18 providing, where possible, quantitative evidence and examples, including on the potential costs and benefits:

	character(s) max					
includir	ng spaces and lir	ne breaks, i.e. stric	ter than the MS	Word characters	s counting method	

Question 19. Which type of transactions should be centrally cleared by public

entities in your opinion? Why?
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 20. Which type of transactions should not be centrally cleared by
public entities in your opinion? Why?
5000 character(s) maximum
5000 character(s) maximum
5000 character(s) maximum
5000 character(s) maximum

Question 21. What are the reasons not to centrally clear for those public entities that are active in OTC Derivatives, Securities Financing Transactions or other transactions that could be centrally cleared?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
Too small/not enough transactions for central clearing (costs too high per transaction)	•	•	•	•	•	•
No in-house expertise in the field/not enough volume in order to employ staff with expertise (too expensive)	©	©	•	•	•	•
Reporting costs too high	0	0	0	0	0	•
On-boarding costs too high (preparing necessary IT infrastructure adjustments, defining processes, clarify on treatment regarding accounting, etc.)	0	0	0	0	0	•
Recurring costs (other than reporting) too high (potential margin requirements, maintenance of IT infrastructure, employment of qualified staff, regulatory monitoring, possible posting and handling of margins, etc.)	0	0	0	0	0	•
Operational burdens too high (too complicated from an IT point of view, no qualified IT staff, etc.)	0	0	0	0	0	•
Relevant counterparties don't do central clearing either	0	0	0	0	0	•
Conflict of interest	0	0	0	0	0	0

Legal restrictions to participation in CCPs (e.g. to participation in loss-sharing arrangements such as default funds)	•	0	•	•	0	•
Other	0	0	©	0	0	•

Question 21.1 Please explain your answer to question 21 providing, where possible, quantitative evidence and examples: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 22. In what way do public entities make use of European trading venues, either Regulated Markets, MTFs or OTFs in order to trade OTC and ETD derivatives and other products? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 23. Is there a need to adjust the trading rules to make it more attractive for public bodies to trade on trading venues with central clearing arrangements? Yes O No Don't know / no opinion / not applicable Please explain your answer to question 23: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

d) Broaden the product scope of the clearing obligation

In order for EU CCPs to remain competitive internationally, the range of clearing services they provide should be as broad as possible. The range of products available for clearing is not however a guarantee of their liquidity. Imposing a clearing obligation on certain products has proven to be a key driver to their liquidity, ensuring best execution and lower

prices. We will look further on in this consultation as to how EU CCPs could more easily list additional products for clearing but in this section we will focus on which existing products could be given consideration for an extension of the clearing obligation. The procedure to determine which products should be subject to this obligation is currently specified in EMIR Article 5 and involves the European Commission, ESMA and the ESRB.

Question	1. Is	the	range	of	products	currently	subject	to	the	clearing
obligation	wide	enou	ıgh whi	le s	safeguardir	ng financia	l stability	?		

- Yes
- No
- Don't know / no opinion / not applicable

Question 1.1 Please explain your answer to question 1 providing, where possible, quantitative evidence and examples:

500	00 character(s) maximum	
inclu	uding spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

Question 2. Could additional products be subject to the clearing obligation?

	Yes	No	Don't know - No opinion - Not applicable
Equity derivatives	0	0	•
Repos	0	0	•
Other Interest Rate Derivatives (e.g. referring the new risk free rates)	0	0	•
Other credit derivatives	0	0	•
Foreign Exchange Derivatives	0	0	•
Other	0	0	•

Please specify to what other product(s) you refer in your answer to question 2:

Question 2.1: Please explain your answer to question 2 providing, where possible, quantitative evidence and examples including on potential costs a n d b e n e f i t s
In particular, if you answered "yes" in question 2, please specify which types of derivatives you are referring to (i.e. what types of equity derivatives, e.g. 1 to 5 year Total Return Swaps on CAC40 vs. Euribor 3M).
Please also provide an estimate of the typical flows that would be brought to
clearing on a monthly basis: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 3. Does EMIR allow enough products to be subject to the clearing
obligation?
Yes
No No
Don't know / no opinion / not applicable
Question 3.1 Please explain your answer to question 3 providing, where possible, quantitative evidence and examples: 5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 4. If a product is available for clearing but not subject to an
obligation are there instances where you would still choose to trade
bilaterally?
Yes
No No
Don't know / no opinion / not applicable
Question 5. In light of the EMIR framework for the clearing obligation, is the
definition of OTC derivatives in EMIR clear enough?
Yes
No
Don't know / no opinion / not applicable
Question 6. Is the procedure to determine whether a non-financial counterparty should be subject to the clearing obligation under Article 10 clear enough?
Yes
No
Don't know / no opinion / not applicable
Question 6.1 How should intragroup transactions be taken into account in the procedure?
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 6.2 Should the clearing thresholds be recalibrated based on cleared versus non-cleared rather than OTC versus ETD? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 7. Should the thresholds for	the clearing obligation continue to be
linked to the application of margin reg	uirements?

Yes

O No

Don't know / no opinion / not applicable

Question 7.1 Please explain your answer to question 7 providing, where possible, quantitative evidence and examples including on potential costs and benefits:

5000 character	r(s) maximum					
cluding spaces	s and line break	ks, i.e. stricter t	han the MS Wo	ord characters	counting method	d.

II. Measures towards market participants

a) Capital requirements in CRR and supervisory tools

EMIR was amended in recent years to incorporate a new framework for third-country CCPs. The new framework acknowledges that there are differences among third-country CCPs in terms of their systemic importance to the EU and its Member States. CCPs which are classified as 'Tier 1' are not of systemic importance, while CCPs which are 'Tier 2' are of systemic importance. The framework also envisages, as a measure of last resort, that a third-country CCP or some of its clearing services could not be recognised by ESMA as they are of substantial systemic importance to the financial stability of the EU or of one or more of its Member States and this cannot be mitigated by complying with the requirements applicable to Tier 2 CCPs. The CRR provides for the prudential treatment of banks' exposures to CCPs. The CRR distinguishes between CCPs which are authorised or recognised in the EU ('qualifying CCPs') and CCPs which are not ('non-qualifying CCPs'). Exposures to the former benefit from preferential capital treatment. Capital requirements can be an incentive to influence banks' behaviour, to complement banks' own efforts to reduce exposures.

Question 1. EMIR 2.2 introduced a difference between third-country CCPs which are Tier 1 and those that are Tier 2.

How could the greater systemic importance (and associated risks) of Tier 2 third-country CCPs be reflected in the context of banking rules and supervision?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that EMIR 2.2. gives European authorities effective mechanisms and tools to supervise systemically important third-country CCPs. FIA EPTA members believe that introducing additional burdens for EU clearing members to access Tier 2 CCPs could very well have adverse consequences for the strength and resilience of the EU clearing landscape, as it would weaken the competitiveness of EU clearing members compared to non-EU clearing members. This will also impact EU firms using EU clearing members like FIA EPTA members who as market makers and liquidity providers are a vital component of orderly trading in the EU.

Question 2. What changes in the legal framework could translate in banks increasing their clearing activities in EU CCPs?

	000 character(s) maximum
inc	luding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
\. .	lection 0.1 Disease explain your responses to enguer Question 0, providing
Qu	estion 2.1 Please explain your response to answer Question 2, providing
	lestion 2.1 Please explain your response to answer Question 2, providing lere possible quantitative evidence or examples, including on potential
vh	nere possible quantitative evidence or examples, including on potential
vh o	nere possible quantitative evidence or examples, including on potential sts and benefits:
wh	nere possible quantitative evidence or examples, including on potential

Question 3. How could a higher risk weight for excessive exposures to a Tier 2 CCP be designed given their systemic imprint?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
A higher risk weight for the portion of the exposure which is above a certain threshold	0	0	0	0	•	0
A higher risk weight for the overall exposure to the CCP concerned	0	0	0	0	•	0
A higher risk weight if there is evidence that no meaningful efforts are made to reduce the exposure	0	0	0	0	•	0
Other	0	0	0	0	0	•

Question 3.1 Please explain your answer to question 3 providing, where possible quantitative evidence and examples, including on potential costs and benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that introducing additional capital requirements for EU clearing members to access Tier 2 CCPs could very well have adverse consequences for the strength and resilience of the EU clearing landscape, as it would weaken the competitiveness of EU clearing members compared to non-EU clearing members. This could also mean that EU firms will need to pay higher dues for clearing which will result in a less competitive advancement for trading in the EU. FIA EPTA members believe that this will ultimately lead to less liquidity and volume and therefore to increased volatility.

Question 4. In light of the Commission strategy to reduce excessive reliance on Tier 2 third-country CCPs, what level could be appropriate in your view for the risk weight, to incentivise clearing members to consider other options than a Tier 2 CCP for clearing their derivatives?

5	5000 character(s) maximum
in	cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 5. How do you assess the risk that participants would relocate clearing to other third-country jurisdictions in case a higher capital requirement on excessive exposures to T2 CCPs is imposed?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that there is a very high risk of entities relocating to other third-country jurisdictions, such as the US, the UK or Asia if a higher capital requirement is imposed on exposures to Tier 2 CCPs. Of course depending on the specificities of the asset class and on whether these increasing risk weights would apply to all services it could become less concentrated in Europe and shift towards third countries like the US, the UK and Asia.

Question 6. Do you include in your operational risk framework scenarios including limitation of access/non-recognition of a third-country CCP, or activation of the EMIR 2.2 process under Article 25.2c (i.e. possibility of derecognition of a third-country CCP or certain clearing services)?

Yes

No

Don't know / no opinion / not applicable

Question 7.	When	would	you	consider	that a	clearing	member's	exposure
(initial margi	in and o	default	fund	contribut	ions) to	a CCP b	e "excessiv	⁄e"?

5000 character(s) including spaces a	maximum			rd characters count			•
Question 8. C	Could you with	-				clearing your	location case?
What are the this regard? I 5000 character(s) including spaces a	Please ex	xplain:		nce/would inf		-	oices in
b) Macroprud							
Question 1. 1 stability	The over-		e on Tier 2 C o f	CPs presents t h e	s risks		financial J n i o n .
Do you think desired police prudential too Yes	y object						
_	ow / no op	oinion / r	not applicable				

Question 1.1 Please explain your answer to question 1 in as much detail as possible:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 2. Do you think a macroprudential buffer should be considered in light of this reliance/exposure?
© Yes
O No
Don't know / no opinion / not applicable
Question 2.1 Please explain your answer to question 2 providing, where possible, evidence and examples, including on potential costs and benefits: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
c) Set exposure reduction targets
One option suggested by some stakeholders for reducing excessive reliance on Tier 2 CCPs could be to set targets for reducing the level of exposures.
For this section's questions, the sum of initial margins and default fund contributions could be considered as a metri for the level of exposures (please specify under each question if you use other metrics, which ones and why).
Question 1. If targets were to be set in some form or another, what do you think could be a reasonable target to achieve in terms of reduction of overal euro-denominated exposures of EU participants to Tier 2 third-country CCPs and the spaces and line breaks, i.e. stricter than the MS Word characters counting method.

capped?	1	exposures to s	, , , , , , , , , , , , , , , , , , , ,		
© Yes					
No					
Don	n't know / no opir	nion / not applica	able		
	4 0 DI				
where	n 1.2 Please ex possible,	-	-		examples.
Please a	lso indicate ove	er what timefra	me such red	uction can b	e achieved:
	acter(s) maximum				
including sp	aces and line breaks,	i.e. stricter than the M	S Word characters	s counting method.	
law or in	another form	(e.g. superviso	ory guidance	e), also asse	ssing the pros
	acter(s) maximum acces and line breaks,	i.e. stricter than the MS	S Word characters	s counting method.	
	acter(s) maximum	i.e. stricter than the M	S Word characters	s counting method.	
including sp	acter(s) maximum paces and line breaks,			J	get for you to
Question	n 2. What do	you think cou	ld be a rea	sonable tarç	•
Question	n 2. What do	you think cou	ld be a rea	sonable tarç	to Tier 2 third-
Question achieve	n 2. What do	you think cou luction of euro	ld be a rea -denominate	sonable tarç	to Tier 2 third-
Question achieve country	n 2. What do you come to the company of the company	you think cou luction of euro and	ld be a rea -denominate over	sonable tarç ed exposure what	to Tier 2 third- timeframe?
Question achieve country	n 2. What do you come to the company of the company	you think cou luction of euro and ember, please	ld be a rea -denominate over	sonable tarç ed exposure what	to Tier 2 third- timeframe?
Question achieve country If you are exposure	n 2. What do you come to the company of the company	you think cou luction of euro and ember, please	ld be a rea -denominate over	sonable tarç ed exposure what	to Tier 2 third- timeframe?
Question achieve country If you are exposure 5000 chara	n 2. What do you come acter and line breaks, and line bre	you think cou luction of euro and ember, please e ain.	ld be a rea -denominate over consider bo	sonable targed exposure what	to Tier 2 third- timeframe?

Question 3. Please indicate whether the targets should be set:	
at a global level (all EU clearing members) - at clearing members' level	
at a global lever (all 20 cleaning members) at cleaning member and client levels	
other	
don't know / no opinion / not applicable	
Question 3.1 Please explain your answer to question 3 providing, who	ere
possible, quantitative evidence or examples, including on potential costs	and
benefits:	
5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
Question 4. What could be the targets for the services identified by ES	МΔ
-	
(ESMA Assessment Report under Art. 25(2c) EMIR) as being of a substan	lliai
systemic importance:	
Please select as many answers as you like	
Swapclear by LCH Ltd, for both euro and Polish Zloty-denominated product	etc.
	10
The STIR futures by ICE Clear EU for euro-denominated products	
The CDS Service by ICE Clear EU for euro-denominated products	
Question 4.1 Please explain your answer to question 4 providing, who	ere
possible, quantitative evidence and examples, including on potential co	
and benefits:	3.3
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
g -p	

Question 5. What factors should be taken into account in your view when sizing the target and setting the timeline for meeting it?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
Need to have a gradual process overtime	©	0	0	0	©	•
Need to achieve the target rather quickly to address the financial stability risks related to the over-reliance on Tier 2 third-country CCPs	0	0	0	0	0	•
Need to proceed in parallel with steps to build capacity in the EU	0	0	0	0	0	•
Other	0	0	0	0	0	•

and be	nefits:						
5000 cha	aracter(s) maximu	ım					
including	spaces and line b	reaks, i.e. stricter th	nan the MS	Word characters of	counting met	nod.	
		ould coopera		_	=		
m o v e	!	toward	S	t h	е	ta	arget?
including	spaces and line b	reaks, i.e. stricter th	nan the MS	Word characters of	counting met	nod.	
Questic	on 7. What s	should happe	n at the	end of the	phase le	ading to r	eaching
the	target	levels	if	targets	are	not	met?
What	ince	ntives/mea	sures	cou	ld	be	set?
Please	explain you	r answer pro	viding,	where poss	ible, qua	ntitative e	vidence
and exa	amples inclu	ıding on pote	ential co	sts and ben	efits:		
	aracter(s) maximu	<i>rm</i> reaks, i.e. stricter th	on the MS	Word obaractors	ounting mot	and	
Including	spaces and line b	reaks, i.e. stricter tr	ian the MS	word characters (counting met	100.	

d) Level playing field

Question 5.1 Please explain your answer to question 5 providing, where

possible, quantitative evidence and examples including on potential costs

EMIR applies to entities established and authorised in the EU. As a consequence any requirement to clear partially or totally in EU CCPs could create an un-level playing field where non-EU market participants would continue to have access to third-country CCPs for all of their transactions, e.g. for the clearing of euro-denominated OTC derivatives while EU market participants would be restricted to using EU CCPs. Some stakeholders argue that this could lead to two pools of liquidity serving different interests, one being very local inside the Union and a more international and potentially more liquid one abroad. Furthermore, they argue that those EU market participants that would not be subject to specific requirements to clear inside the Union could choose to continue clearing outside.

Question 1. How in your view could this issue be avoided?

Please explain your answer providing, where possible, quantitative evidence and examples including on potential costs and benefits:

including en	cter(s) maximum
including sp	aces and line breaks, i.e. stricter than the MS Word characters counting method.
)uaction	2. In what ways can the clearing of Union currency-denominated
lerivativ	es be made obligatory or incentivised to take place in EU CCPs
Please e	xplain your answer providing, where possible, quantitative evidence
nd exan	nples including on potential costs and benefits:
5000 chara	cter(s) maximum
	aces and line breaks, i.e. stricter than the MS Word characters counting method
	aces and line breaks, i.e. stricter than the MS Word characters counting method.
ncluding spa	aces and line breaks, i.e. stricter than the MS Word characters counting method.
ncluding spa	

Please explain your answer providing, where possible, quantitative evidence and examples including on potential costs and benefits:

5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

e) Facilitate transfer of contracts from outside the EU
Transactions entered into with UK counterparties before the entry into force of EMIR (legacy trades), are currently exempt from the clearing obligation (Commission Delegated Regulation (EU) 2021/236 of 21 December 2020 and Commission Delegated Regulation (EU) 2021/237 of 21 December 2020). Any amendment to those transactions would
trigger either the clearing obligation or margin requirements, depending on whether they fall under the clearing obligation or not. Though it would not <i>per se</i> immediately increase the amount cleared in the EU (as these transactions would likely remain uncleared and un-margined) a permanent waiver for these contracts allowing a repatriation without condition would lower the exposure to third countries in general.
Question 1. Should a permanent exemption be granted allowing for a novation of legacy trades without triggering any EMIR requirements?
Yes
© No
Don't know / no opinion / not applicable
Question 1.1 Please explain your answer to question 1 providing, where possible, quantitative evidence and examples, including on potential costs and benefits: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 2. Should the legacy trades be made subject to the clearing obligation to be complied with by clearing in EU CCPs where available?
© No
Don't know / no opinion / not applicable
Question 2.1 Please explain your answer to question 2 providing, where

Question 2.1 Please explain your answer to question 2 providing, where possible, quantitative evidence and examples, including on potential costs and benefits:

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 3. Should compression exercises be made obligatory on these legacy trades?
○ Yes
 No Don't know / no opinion / not applicable
Question 3.1 Please explain your answer to question 3 providing, where possible, quantitative evidence and examples, including on potential costs a n d b e n e f i t s
Please specify the characteristics of your legacy trades (product type, remaining maturity, notional amount): 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 4. Could intragroup transactions be used to facilitate a reduction of exposures towards Tier 2 CCPs?
© Yes
No
Don't know / no opinion / not applicable
Question 4.1 Please explain your answer to question 4 providing, where possible, quantitative evidence and examples, including on potential costs and benefits:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 5. What are in your view/experience the difficulties around legacy portfolio transfers?
5000 character(s) maximum ncluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
) Obligation to clear in EU
MIR 2.2 introduces a new category of third-country CCPs, 'Tier 2 CCPs'. Those CCPs are deemed systemically important to the financial stability of the Union or of its Member States. One could argue that adding more risk to those CCPs is by definition something that should be avoided. Currently Article 5 of EMIR states that the clearing obligation hould be fulfilled through authorised EU CCPs or recognised third-country CCPs. Some stakeholders have suggested nat a requirement should be imposed on EU participants to fulfil the clearing obligation only at EU CCPs and/or Tier 1 hird-country CCPs. While such a requirement could be effective in promoting clearing at EU CCPs, it may also restrict narket choice.
Question 1. In your view should Article 5 be amended?
 Yes, so that for new contracts the clearing obligation can only be fulfilled through authorised EU CCPs and/or recognised 'Tier 1 CCPs' No
Don't know / no opinion / not applicable
Question 1.1 Please explain your answer to question 1 providing, where possible, quantitative evidence or examples, including on potential costs and penefits:
5000 character(s) maximum
ncluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.

g) Active account

In order to foster an increased usage of EU CCPs, market participants have showed an interest in the idea of maintaining an active account with an EU CCP for the products that are available inside and outside the EU.

1. How would

Question

you define

active

an

account?

or exan	ples, including on potential costs and benefits:
	practer(s) maximum
including	spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Questic	on 2. Should the level of activity be quantified?
[⊚] Y∈	es, on annual basis
[⊚] Ye	s, more frequently than on an annual basis
[◎] No	
Ot	her
Do	on't know / no opinion / not applicable
Questi	on 2.1 Please explain your answer to question 2 providing, where
possib	
P	e, quantitative evidence and examples, including on potential costs
and be	• • • • • • • • • • • • • • • • • • • •
and be	nefits: practer(s) maximum
and be	nefits:
and be	nefits: practer(s) maximum
and bei	nefits: by access and line breaks, i.e. stricter than the MS Word characters counting method.
and bei	nefits: practer(s) maximum spaces and line breaks, i.e. stricter than the MS Word characters counting method. on 3. Should the set level of activity evolve overtime, and based on
and bei	nefits: bracter(s) maximum spaces and line breaks, i.e. stricter than the MS Word characters counting method. on 3. Should the set level of activity evolve overtime, and based on iteria?
and being some some some some some some some some	nefits: practer(s) maximum spaces and line breaks, i.e. stricter than the MS Word characters counting method. on 3. Should the set level of activity evolve overtime, and based on
and being some some some some some some some some	nefits: aracter(s) maximum spaces and line breaks, i.e. stricter than the MS Word characters counting method. on 3. Should the set level of activity evolve overtime, and based on iteria? aracter(s) maximum
and being some some some some some some some some	nefits: aracter(s) maximum spaces and line breaks, i.e. stricter than the MS Word characters counting method. on 3. Should the set level of activity evolve overtime, and based on iteria? aracter(s) maximum

Question 4. Ho	w would ar	n active account v	vork for on	nnibus clien	t accounts?
or examples, in	cluding on	er providing, when potential costs are stricter than the MS Word of	nd benefits	:	ve evidence
Question 5. Ho	ow can clie an	ent clearing servi activity	ce provide in	ers ensure t EU	hat clients
Please explain	your answ	er providing, whe	re possible	, quantitativ	ve evidence
5000 character(s) ma	aximum	potential costs ar			
	oligation to in it?	be the pros and o open an active a	-		
• /		stricter than the MS Word o	characters count	ting method.	

Question 7. In your view, would it be useful to impose requirements (e.g. having an active account at an EU CCP) on international banks having a subsidiary in the EU for retail activities?

No
Don't know / no opinion / not applicable
Please explain your answer to question 7:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
h) Hedge accounting
Some market participants have mentioned that an obstacle to the rebooking of transactions between the UK and the Union is the different accounting treatment of the rebooking operation within Member States. Some Member States
have modified their accounting rules so that any unrealised profits and losses are not considered realised when a
rebooking is conducted, in particular with regard to the transaction hedging the original transaction.
Question 1. Should a harmonisation of the hedge accounting rules be
considered across Member States in order to reduce the exposure to Tier 2
third-country CCPs?
© Yes
[™] No
Don't know / no opinion / not applicable
Question 1.2 Please explain your answer providing, where possible,
quantitative evidence or examples, including on potential costs and benefits:
5000 character(s) maximum
5000 character(s) maximum

Union to facilitate the rebooking of transaction currently cleared in Tier 2

Yes

third-country CCPs?

57

No
Don't know / no opinion / not applicable
Question 2.1 Please explain your answer providing, where possible, quantitative evidence or examples, including on potential costs and benefits: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 3. What would be the pros and cons, the costs and benefits of harmonising the hedge accounting rules across Member States?
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
i) Transactions resulting from Post Trade Risk Reduction
A vast quantity of transactions currently cleared in Tier 2 CCPs could benefit from multilateral compression exercises that in themselves could lower the notional exposure to those CCPs. Additionally a vast number of legacy transactions could also benefit from compression and rebalancing exercises, the treatment of the risk replacement trade resulting from these exercises could have an impact on the overall exposure to third-country entities and CCPs in particular.
Question 1. In your opinion, to what extent could the current outstanding
notional amount be reduced?
Could greater use of compression be done in CCPs and/or the bilateral s p a c e ?
Please explain your answer providing, where possible, quantitative evidence
or examples, including on potential costs and benefits:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Yes

Question 2. How should risk replacement trades resulting from Post Trade Risk Reduction services be treated with regard to the clearing obligation. Please explain your answer providing, where possible, quantitative evidence
or examples, including on potential costs and benefits: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 3. What would be the pros and cons, the costs and benefits of subjecting the risk replacement trades to the clearing obligation? In EU CCPs?
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 4. Are there measures that should be considered to facilitate the use of Post Trade Risk Reduction services to transfer trades to the EU, including cleared trades from Tier 2 third-country CCPs to EU CCPs? Yes
© No
Don't know / no opinion / not applicable
Please explain your answer to question 4:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

j) Fair, reasonable, non-discriminatory and transparent (FRANDT) commercial
terms for clearing services
In order to ensure liquidity in EU CCPs, the framework must allow for clients and indirect clients to have the possibility to choose among different competitive offers which clearing member or client clearing service providers may want to use to clear some or all of their portfolios. EMIR Refit introduced the FRANDT principles but evidence shows that the range of clearing services on offer is limited.
Question 1. Should the provision of client clearing services be further regulated so that clients are consistently offered the option to clear also at one EU CCP or incentivised to do so?
Yes
No
Don't know / no opinion / not applicable
Question 1.1 Please explain your answer to question 1 providing, where possible, quantitative evidence and examples:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

III. Measures towards CCPs

a) Measures to expand the offer by EU CCPs

Market participants and CCPs have expressed concerns that the time needed for an EU CCP to expand its product offering or make changes to its risk models, e.g. to accommodate for new products or currencies, is too long and hampers their capacity to compete internationally.

international bringing products clearing? peers, in new to In which ways could EU CCPs be supported in expanding their range of clearing services? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 2. Would it be appropriate to envisage a faster approval process for certain types of initiatives which could support the objective of promoting clearing in the EU, such as expanding the range of currencies cleared? What would be the pros and cons of a quicker approval process? activities/services considered? What other could be Please explain: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 3. Could in your view significant changes to models and parameters (Art. 49 EMIR) as well as approval of extension of activities (Art. 15 EMIR) handled the EU level only? be at For example, could **ESMA** be involved earlier at an stage? What other avenues would you consider to accelerate the procedures? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 1. How are EU CCPs impeded or slowed down, compared to their

euestion 4. How could an ex-post approval process for extension of ervices, similar to other jurisdictions, be designed in your view, so as to alance the need for a smooth process and for ensuring adequate upervisory checks and control of risks? 5000 character(s) maximum notice of the process and line breaks, i.e. stricter than the MS Word characters counting method.
euestion 5. If the criteria for extension of authorisation and significant hanges to models and parameters were to be introduced in the level 1 (i.e. in MIR), so as to be objective and clear for everybody, what could the criteria
e?
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Payment/settlement arrangements for central clearing
ome margin calls of CCPs can only be processed at a late hour, sometimes necessitating payments in USD, when JR payments may not be processed anymore. This puts EU banks at a considerable disadvantage, since it makes em dependent on USD liquidity, even for satisfying margin calls by European CCPs (even for euro-denominated oducts).
uestion 1. What problems do EU CCPs and clearing participants encounter
ith the current setup of payment and settlement arrangements available to
nem in the EU?
5000 character(s) maximum ncluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Security opacion and into product, no. othorn than the five view characters counting method.

Question 1.2 What changes to the current payment and settlement options
could be envisaged that would enhance attractiveness of EU CCPs and
support the growth of EU-based clearing?
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
including spaces and line breaks, i.e. stricter than the MS word characters counting method.
c) Require segregated default funds
Under EMIR, CCPs can have a single or multiple default funds. Some market participants argue that multiple default funds are an attractive feature, as they can contribute to avoiding contagion and thus reduce financial stability risks.
Question 1. If EMIR were to impose the establishment of segregated default funds to certain EU CCPs to improve their attractiveness, what should be the criteria for establishing which CCPs would need to have this segregated model?
Number of asset classes cleared
 All CCPs clearing derivatives alongside other products Other
Don't know / no opinion / not applicable
Question 1.1 Please explain your reply to question 1, also assessing the costs related to such a requirement:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 2. If EMIR or other pieces of EU legislation (e.g. the CRR) were to incentivise the establishment of segregated default funds by CCPs, how

could that be a			
5000 character(s) maincluding spaces and	line breaks, i.e. stricter than th	e MS Word characters counting	ng method.
Question 3. In y		egregated default fu rate derivative	und be established for s clearing only?
Would	that	b e	attractive?
including spaces and	aximum line breaks, i.e. stricter than th	e MS Word characters counting	ng method.
d) Enhancing fu	ınding and liquidity	management conditi	ions
	ange of options for their liqui y options available to them in th	•	purposes and custody/collateral
	anagement, investme	<u>-</u>	ng, liquidity, collateral port the growth of EU

Question 1.1 Please explain your answer to question 1 providing examples and, where possible and relevant, quantitative evidence:

No

Don't know / no opinion / not applicable

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 2. What enhancements to the existing options could be envisaged and what would be the rationale? 5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
e) Interoperability
Interoperability arrangements contribute to market integration, market liquidity and can lower the cost of clearing for market participants. Under EMIR, explicit provisions for interoperability links concern the case of transferable securities and money market instruments.
Question 1. Do you think EMIR should explicitly cover interoperability arrangements for derivatives?
Yes
[©] No
Don't know / no opinion / not applicable
Should explicitly cover interoperability arrangements only for Exchange
Traded Derivatives or also OTCs?
Only ETD
Only OTC
Both ETD & OTC
Don't know / no opinion / not applicable

Question 1.1 Please explain your answer to question 1 providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that interoperability arrangements for ETDs that are centrally cleared will create transparent and lit markets with no discriminatory effects to market participants.

Question 2. In light of efforts to enhance the clearing capacity in the EU and the overall attractiveness of EU CCPs, do you think there would be benefits of developing interoperability links between EU CCPs?

- Yes
- ON O
- Don't know / no opinion / not applicable

Question 2.1 Which ones and what do you think would be the costs?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that interoperability across EU CCPs will be an important factor to creating a more open and transparent market for clearing, it will create more competition between EU CCPs which can be beneficial for users of EU CCPs as it can lower the cost for clearing. For example, as was the case with the introduction of Euro CPP, which led to the development of new and more efficient equity trading venues.

Question 3. Do you think interoperability arrangements for derivatives between EU CCPs could contribute to enhancing the overall liquidity at EU CCPs?

- Yes
- No
- Don't know / no opinion / not applicable

Question 3.1 Please explain why you think interoperability arrangements for derivatives between EU CCPs could contribute to enhancing the overall liquidity at EU CCPs:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that when it is easier for market participants to choose the EU CCP of their choosing to clear it is expected that the cost will be lower due to competition. In addition, it will improve with the offset of positions, margins and risk and it could create more trading and more overall liquidity.

Question 4. How would you assess a situation in which Interest Rate Swap clearing happens at more than one EU CCP (e.g. at 2 CCPs) and there is an interoperability link between the two concerning such products? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 4.1 Would this be more convenient for market participants? Yes O No Don't know / no opinion / not applicable Question 5. In the situation described under Question 4, how should the risks related with? to the arrangement properly dealt be What kind of safeguards should be there in terms of proper risk management? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 6. In the context of CCP links, what are in your view the costs and benefits of cross-margining arrangements? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. FIA EPTA members believe that when there is an offset it will reduce the allocation of margin and collateral for market participants.

Question 7. Would allowing for cross-margining arrangements in the EU be useful/desirable?

0	Yes
	No
0	Don't know / no opinion / not applicable

Question 7.1 Please explain your answer to question 7 providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that when there is an offset it will reduce the allocation of margin and collateral for market participants.

f) Other measures

Question 1. Are there other measures which could potentially help improve the competitiveness of EU CCPs both in terms of the products they offer and the services they provide?

- Yes
- O No
- Don't know / no opinion / not applicable

Question 1.1 Please explain your answer to question 2 and provide supporting evidence of the potential costs and benefits:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that if there is a real-time clearing and settlement model with the use of the DLT technology it will further enhance competitiveness, lower cost and lower risk and will make markets more attractive.

IV. Monitoring progress towards reduced reliance of EU participants on Tier 2 CCPs

An appropriate monitoring process could enable to measure the progress made by EU market participants towards a reduction of exposures to Tier2 CCPs. In this context, it would be important to be able to establish a risk picture as

complete as possible in order to have a broad enough overview of exposures to Tier 2 CCPs, of how they are reduced overtime and potentially transferred to the EU, while limiting the burden for EU market participants that such regular data collection would entail.

The data collection exercise would be particularly useful with respect to the services identified by ESMA (ESMA Assessment Report under Art. 25(2c) EMIR) as being of a substantial systemic importance

- Swapclear by LCH Ltd, for both Euro and Polish Zloty-denominated products
- The STIR futures by ICE Clear EU for euro-denominated products
- The CDS Service by ICE Clear EU for euro-denominated products

Question 1. Which EU market participants should be primarily targeted in a central data collection exercise to ensure a risk picture as complete as possible?

- It would be sufficient to focus on EU clearing members
- It would be necessary to cover EU clearing members and specific clients
- Other
- Don't know / no opinion / not applicable

Question 1.1 Please explain your answer to question 1 providing, where possible, quantitative evidence and examples:

5000 cha	racter(s) maximur	77				
including s	spaces and line br	eaks, i.e. stricter t	han the MS Wor	d characters co	unting method.	

Question 2. What would be the adequate frequency for this data collection?

- Quarterly
- Semi-annually
- Yearly
- Don't know / no opinion / not applicable

Question 2.1 Please explain your answer to question 1 providing, where possible, quantitative evidence and examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 3. Whi progress, beyo	ond notional	l amounts	_	argins, de	
Please explain ye 5000 character(s) max including spaces and lin	rimum	er than the MS W	ord characters cou	nting method.	
V. Supervision	on of CCPs				

Today, supervision of EU CCPs' compliance with EMIR is the responsibility of the national competent authorities of the Member States where the CCPs are established, with the involvement of the supervisory colleges, ESMA (including the CCP Supervisory Committee) and the European Central Bank and the central banks of issue of the Member States. If the EU is to increase its capacity for central clearing and as a consequence receive significant additional flow in the future, the related risks should be appropriately managed. The supervisory framework for EU CCPs should be strengthened and EU-level supervision should be given a stronger role, to better address risks involved in increased cross-border clearing activity, simplify and accelerate procedures, remove legal uncertainties and possible dual or conflicting instructions, as well as facilitate the coordination with third country supervisory authorities. Because of these and other aspects, supervisory settings are a key element to consider in developing a true capital markets union.

a) Identifying costs related to current supervisory framework and benefits with a stronger role for EU-level supervision

Question 1. Please identify the regulatory compliance costs involved in today's supervisory framework for EU CCPs:

1 (high)	2 (medium)	3 (low)	Don't know - No opinion - Not applicable

a. Procedures for applications for authorisation to provide central clearing services and to perform activities	0	0	0	•
b. Procedure to notify the national competent authority and apply for relevant additional authorisations (e.g. to extend the scope of services or products offered or activities performed in the EU)	©	•	©	•
c. Validations of risk models and parameters	0	0	0	•
d. Supervisory approvals, e.g. with regard to outsourcing	0	0	0	•
e. Involvement and consultations of different bodies (e.g. colleges), supervisors, central banks, and further authorities in supervisory decisions	0	0	•	•
f. Ongoing compliance with Regulation (EU) No 648/2012, including reports and contacts with bodies (e.g. colleges), supervisors and authorities	0	0	0	•
g. Lack of consistent processes (e.g. different actors involved) across different supervisory procedures	•	•	•	•
h. Legal uncertainties arising from different implementation or interpretations of EU Regulations in different Member States or between Member State authorities and ESMA	©	•	•	•
i. Duplicative or conflicting instructions from national supervisory authorities and ESMA	0	0	0	•
j. Other	0	0	0	•

Question 1.1 Please explain your answer providing, where possible, quantitative evidence or examples:

E000	/	/ / 1	maximui	
5/1/1/1	chara	rarici	mavimiii	n

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question.2 In your view, what would be the benefits of a stronger role for EU-level supervision?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a. It would reduce EU CCPs' regulatory costs	0	0	0	0	0	•
b. It would enhance the quality of supervision over EU CCPs	0	0	0	0	0	•
c. It would simplify and accelerate the procedure to apply for authorisation to provide clearing services in the EU	0	0	0	0	0	•
d. It would simplify and accelerate the procedure for additional authorisations (e.g. to extend the scope of services or activities offered in the EU)	0	0	0	0	0	•
e. It would simplify and accelerate validation procedures for risk models and parameters	0	0	0	0	0	•
f. It would simplify and accelerate the procedures for obtaining supervisory approvals, e.g. with regard to outsourcing	0	0	0	0	0	•
g. It would lead to more efficient use of resources by supervisors at national and EU level	0	0	0	0	0	•
h. It would decrease uncertainties that currently arise from different implementation or interpretations of EU Regulations in different Member States or by Member States and ESMA	0	0	0	0	0	•
Member States or by Member States and ESMA						

i. It would remove the need for market actors to deal with duplicative instructions from more than one supervisory authority	©	0	©	©	©	•
j. It would create a level playing field between EU CCPs	©	0	0	0	0	•
k. It would create a level playing field between EU CCPs on the one hand and third-country CCPs on the other hand	•	0	0	0	0	•
I. It would improve EU capacity to deal with the cross-border risks arising from greater amounts of clearing in the EU	0	0	•	0	0	•
m. It would improve the resilience of EU CCPs	0	0	0	0	0	•
n. Other	0	0	0	0	0	•

quantitative evidence or examples: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 2.2 Please indicate whether a stronger role for EU-level supervision could also produce negative side-effects: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 2.3 Do you have other comments? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. b) How should EU-level supervision be given a stronger role? Question 1. Do you agree that giving a stronger role to EU-level supervision could simplify and accelerate procedures, remove legal uncertainties and possible dual or conflicting instructions, ensure coherent application of EU Regulations, facilitate the coordination with third country supervisory authorities and create a level playing field between EU CCPs? 1 - Strongly agree 2 - Rather agree 3 - Neutral 4 - Rather disagree

Question 2.1 Please explain your answer providing, where possible,

- 5 Strongly disagree
- Don't know / no opinion / not applicable

Question	1.1	Please	explain	your	answer	providing,	where	possible,
quantitativ	e ev	idence o	r exampl	es, inc	cluding o	n potential c	osts and	d benefits:

	000 character(s) maximum				
inclu	luding spaces and line bre	aks, i.e. stricter than the	MS Word characters	counting method.	

Question 2. Please indicate how to give a stronger role to EU-level supervision:

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a. A single EU supervisor, responsible for the supervision of all EU CCPs, would be the best option. All EU CCPs are systemic to the financial stability of the EU or one or more of its Member States, and should be treated and supervised in the same way.	0	0	0	0	0	•
b. A single EU supervisor, responsible for the supervision of certain EU CCPs, which warrant stronger supervisory arrangements, would be the best option. Other EU CCPs should remain under the supervision of national competent authorities.	0	0	0	0	0	•
c. Stronger EU-level supervision of certain or all EU CCPs could be ensured by joint supervisory teams (one per CCP) composed of ESMA and (some or all) national competent authorities responsible for CCP supervision. National competent authorities should continue to carry the primary responsibility for supervision of CCPs, but the involvement of other authorities in daily and ongoing supervisory work would ensure information sharing, coherent application of EU Regulations and could improve the level playing field between EU CCPs.			•			•
d. Stronger EU-level supervision and a strengthened supervision could be ensured though the closer/stronger involvement of ESMA, for example by introducing a stronger mechanism to ensure compliance with its opinions and recommendations and in a wider set of areas	•	©	•	•	•	•

e. Stronger EU-level supervision and a strengthened supervision could be ensured through closer/stronger involvement of the central banks, in particular in areas relevant to the transmission of monetary policy or the smooth operation of payment systems (liquidity risk control, margin requirements, collateral, settlement arrangements or interoperability arrangements)		•	•	•		•
f. Other	0	0	0	0	0	•

quantitative evidence or examples, including on potential costs and benefits:							
5000 character(s) maximum							
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.							

Question 2.1 Please explain your answer providing, where possible,

Question 3. To ensure stronger EU-level supervision, which of the following authorities or bodies should be more closely involved in supervision?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a. ESMA	0	0	0	0	0	•
b. European Central Bank and the relevant central banks of issue of Member States	0	0	0	0	0	•
c. Single Supervisory Mechanism and other bank supervisors for non-Banking Union Member States	0	0	0	0	0	•
d. Competent authorities of other Member States e.g. in joint supervisory teams as referred to in point (c) of Question 2	0	0	0	0	0	•
e. Colleges	0	0	0	0	0	•
f. Other	0	0	0	0	0	0

quantitative evidence and examples: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 3.1 Please explain your answer providing, where possible,

Question 4. If a distinction between EU CCPs were to be made under the EU supervisory framework as per point (b) of Question 2, please indicate if you agree that the following criteria are relevant:

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a. Volume and value of central clearing activity	0	0	0	0	0	•
b. Interconnectedness with other CCPs	0	0	0	0	0	•
c. Scope of products centrally cleared	0	0	0	0	0	•
d. Geographical scope of trading venues connected	0	0	0	0	0	•
e. Geographical scope of clearing members and clients	0	0	0	0	0	•
f. Other	0	0	0	0	0	•

Question 4.1 Please explain your answer providing, where possible, quantitative evidence and examples:

5	5000 character(s) maximum
inc	cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.

c) Areas for a stronger role of EU-level supervision

Question 1. Please identify the most important areas where EU-level supervision should have a stronger role:

	(current situation satisfactory)	(stronger EU-level supervision is needed/ desirable)	(supervision by a single EU supervisor is needed/ desirable)	Don't know - No opinion - Not applicable
1) Access to CCPs (Article 7 of EMIR)	0	0	0	•
2) Access to a trading venue (Article 8 of EMIR)	0	0	0	•
3) Reporting obligation (Article 9 of EMIR)	0	0	0	•
4) Authorisation of a CCP (Article 14 of EMIR);	0	0	0	•
5) Extension of activities and services (Article 15 of EMIR);	0	0	0	•
6) Capital requirements (Article 16 of EMIR)	0	0	0	•
7) Withdrawal of authorisation (Article 20 of EMIR);	0	0	0	•
8) Review and evaluation (Article 21 of EMIR)	0	0	0	•
9) Emergency situations (Article 24 of EMIR)	0	0	0	•

10) Senior management of the board (Article 27 of EMIR);	0	©	©	•
11) Risk committee (Article 28 of EMIR)	0	0	0	•
12) Record keeping (Article 29 of EMIR)	0	0	0	•
13) Shareholders and members with qualifying holdings (Articles 30- 32 of EMIR)	0	0	0	•
14) Conflicts of interest (Article 33 of EMIR)	0	0	0	•
15) Business continuity – general provisions (Article 34 of EMIR)	0	0	0	•
16) Outsourcing (Article 35 of EMIR)	0	0	0	•
17) General conduct of business rules (Article 36 of EMIR)	0	0	0	•
18) Participation requirements (Article 37 of EMIR)	0	0	0	•
19) Transparency (Article 38 of EMIR)	0	0	0	•
20) Segregation and portability (Article 39 of EMIR)	0	0	0	•
21) Prudential requirements (Entire Chapter 3 of Title IV of EMIR)	0	0	0	•
22) Margin requirements (Article 41 of EMIR)	0	0	0	•
23) Default fund (Article 42 of EMIR)	0	0	0	•
24) Other financial resources (Article 43 of EMIR)	0	0	0	•
25) Liquidity risk controls (Article 44 of EMIR)	0	0	0	•
26) Default waterfall (Article 45 of EMIR)	0	0	0	•
27) Collateral requirements (Article 46 of EMIR)	0	0	0	•
28) Investment policy (Article 47 of EMIR)	0	0	0	•

29) Default procedures (Article 48 of EMIR)	©	0	0	•
30) Review of models, stress testing and back testing (Article 49 of EMIR)	0	0	0	•
31) Settlement (Article 50 of EMIR)	0	0	0	•
32) Calculations and reporting for the purposes of Regulation (EU) No 575/2013 (Chapter 4 of Title IV of EMIR)	0	0	0	•
33) Interoperability arrangements (Article 51 of EMIR)	0	0	0	•
34) Risk management (Article 52 of EMIR)	0	0	0	•
35) Provisions of margins among CCPs (Article 53 of EMIR)	0	0	0	•
36) Approval of interoperability arrangements (Article 54 of EMIR)	0	0	0	•
37) Investigations into infringements of Title IV of EMIR	0	0	0	•
38) Imposition of supervisory measures for infringements of EMIR	0	0	0	•
39) Other	0	0	0	•

Question 1.1 Please explain your answers providing, where possible, quantitative evidence and examples:

•	•
5	000 character(s) maximum
inc	cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.

d) ESMA's role in fostering a coherent application of EMIR

Question 1. In your view, how could ESMA's role in fostering convergence and coherence of the application of EMIR in the EU (e.g. among national competent authorities and CCP supervisory colleges) be improved?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
a. Coordination of direct contacts between Member State authorities responsible for CCP supervision	0	•	0	0	0	•
b. Coordination of direct contacts between Member State authorities responsible for supervision of a wider set of financial market actors (CCPs, banks, investment firms etc.) or policies (e. g. central banks)	©	©	0	•	©	•
c. Coordination of discussions in CCP colleges	0	0	0	0	0	•
d. Strengthening of the ESMA CCP Supervisory Committee and the areas where it should be consulted by national competent authorities	©	0	0	0	0	•
e. Widening the scope for opinions by the ESMA CCP Supervisory Committee to the ESMA Board of Supervisors	0	0	0	0	0	•
f. Increased use of obligation for national competent authorities to comply or explain deviations from opinions issued by ESMA or CCP colleges	©	0	0	0	0	•
g. Increased use of ESMA regulatory technical standards and implementing technical standards	0	0	0	0	0	•

h. Increased use of ESMA recommendations	©	0	0	0	0	•
i. Increased use of ESMA guidelines	0	0	0	0	0	•
j. Increased use of ESMA Questions & Answers	0	0	0	0	0	•
k. Other	0	0	0	0	0	•

Question 1.1 Please explain your answer and provide, where possible, examples to illustrate your views:

9 -	e breaks, i.e. stricte		9	

VI. EMIR and other Regulations/Directives

The proper functioning of EMIR also requires clarity regarding its interaction with other relevant legislation. The Commission's services are interested in possible other legislation where provisions may not be sufficiently clear in their interaction with EMIR or vice versa. Additionally the framework applicable to non-centrally cleared OTC derivatives has an impact on that of the centrally cleared ones, any undue friction between those two frameworks could impede the proper functioning of the EU clearing infrastructure.

Question 1. Should amendments be introduced to the following legal instruments to better harmonise the requirements applicable to entities active in OTC derivatives?

	1 (strongly agree)	2 (rather agree)	3 (neutral)	4 (rather disagree)	5 (strongly disagree)	Don't know - No opinion - Not applicable
Link between EMIR and MiFID with regards to the definition of OTC derivatives, central clearing requirement, DTO determination	0	0	•	0	•	•
CRR and CRD	0	0	0	0	0	•
UCITSD	0	0	0	0	0	•
AIFMD	0	0	0	0	0	•
MMFR	0	0	0	0	0	0
Solvency	0	0	0	0	0	•
Other amendments to EMIR in relation to non-centrally cleared derivatives	0	0	0	0	0	•

Question 1.2 Please explain you answer to question 1.

If you think that amendments are required, please clearly indicate which amendments should be introduced, their rationale as well as their potential costs and benefits:

5000 character(s) ma	ximum			
cluding spaces and li	ne breaks, i.e. stricter th	an the MS Word cha	racters counting meth	od.

VII. Other issues

The Commission's services are interested in possible other matters that could potentially contribute to enhancing the attractiveness and efficiency of EU CCPs and clearing services that you may have encountered in the context of EMIR that might be important for the review.

a) Blockchain and Distributed Ledger Technology (DLT)

Question 1. Could blockchain and DLT be used in the field of clearing to improve the attractiveness and efficiency of EU CCPs and clearing markets?

- Yes
- O No
- Don't know / no opinion / not applicable

Question 1.2 Please detail your response to question 1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that the use of DLT could represent a new age for the financial services sector, similar to the shift from paper-based currencies to electronic-based payment systems. Key elements supporting increased use for DLT settlement systems would be: cost-benefit operational efficiency & reduction in infrastructure costs, potential reduction in operational risk due to the reduction of human intervention, settlement finality leading to increased certainty of positions and their market risk, immediate transparency of data publicly available on the blockchain and ensuing potential reduction in regulatory reporting burden.

The current DLT pilot regime by ESMA only relates to shares & bonds however were it to be extended to standardized OTC derivative contracts, the DLT could accommodate CCP clearing or an exemption will

need to be made under EMIR.

Any settlement DLT system will need to be capable of being licensed as a CSD by Member States. This could require amendments or clarifications to CSDR and the SFD.

Concepts that form key parts of the modern market making process, such as low latency algorithmic trading and short selling, will be affected by the removal of the settlement window and the lack of functional distinction between an order and a trade on a DLT system. Taking a long view, this could pose bigger picture risks to the maintenance of liquidity in certain instruments where DLT trading takes precedence over more traditional forms of trading. Similarly, the concept of 24/7 trading and settlement would imply a continual supply of liquidity and attending organisational requirements.

Interoperability of DLT systems will need to be a workable feature in order to avoid further undesirable fragmentation of liquidity, or a situation in which competing DLT systems are offering the same instruments.

For example, this is the case at FTX (FTX Crypto Derivatives Exchange) which applies a non-intermediated, direct access clearing and margining model, showing it is possible to use this technology for an effective risk and margining model with all stages of the water fall.

b) Other issues

Please provide any further suggestions to improve the attractiveness and competitiveness of EU CCPs and clearing markets, as well as the robustness of EU supervisory arrangements in order of impact and priority. Please provide supporting evidence:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

FIA EPTA members believe that to improve the attractiveness and competitiveness of trading in the EU, the use of EU CCPs and the clearing markets, market participants should be mandated to accept new companies and ideas, otherwise, new ideas and technologies will not be embraced rapidly and could disadvantage the attractiveness and competitiveness of the EU. All market participants should work at the same level.

Additional information

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

The maximum file size is 1 MB.

You can upload several files.

Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

Useful links

More on this consultation (https://ec.europa.eu/info/publications/finance-consultations-2022-central-clearing-review_en)

Consultation document (https://ec.europa.eu/info/files/2022-central-clearing-review-consultation-document_en)

More on derivatives and EMIR (https://ec.europa.eu/info/business-economy-euro/banking-and-finance/financial-markets/post-trade-services/derivatives-emir_en)

Specific privacy statement (https://ec.europa.eu/info/files/2022-central-clearing-review-specific-privacy-statement_en)

More on the Transparency register (http://ec.europa.eu/transparencyregister/public/homePage.do?locale=en)

Contact

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